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Please note: There is not a "Save" button in this application. The application will save all entered information as you go.

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General Information:

Local Government Applicant Name	Escambia County
Official Project Title	North Palafox Street Improvement Project
Unique Entity Identifier (UEI)	LLHWX867E5J6
Federal Employer Identification Number (FEIN)	59-6000598

Please select which qualifying county the project is located in.

- Bay
- Escambia**
- Okaloosa
- Santa Rosa
- Walton

Application Preparer: (This is the city/town/county employee that DEO will contact regarding any question within your submitted application)

any question within your submitted application.)

First and Last Name	Elizabeth Kissel
Title	Grants and Special Projects Manager
Mailing street address	221 Palafox Place, Suite 420
City	Pensacola
State	FL
Zip	32502
Phone Number	850-595-3935
Email Address	ekissel@myescambia.com

Does the Application Preparer also serve as the project lead?

- Yes**
 No

Local project manager/lead contact: (This is the person who will lead the project locally.)

First and Last Name	Elizabeth Kissel
Title	Grants and Special Projects Manager
Mailing Street Address	221 Palafox Place, Suite 420
City	Pensacola
State	FL
Zip	32502
Phone Number	850-595-3935
Email Address	ekissel@myescambia.com

Total **CDBG-DR** requested (in dollars):

\$5,000,000

Total Leverage (in dollars):

\$1,500,000

Total Project Budget (in dollars):

\$6,500,000

Does the proposed recovery activity reside within any tribal jurisdictions?

Yes

No

Does the proposed recovery activity exist within any municipality(s)?

Yes

No

Does the proposed recovery activity involve any unincorporated area(s)?

Yes

No

Please state which unincorporated area(s) the proposed project effects.

Escambia County

Is the local government covered by the National Flood Insurance Program?

Applicants must be covered by the National Flood Insurance Program to receive CDBG-DR funding, or they will be disqualified.

Yes

No

Are there any co-applicants involved in this project?

Yes

No

Location of Proposed Project:

Street Address

North Palafox Street (CR95) from Hwy 29 to Nine & Half Mile Road

City

Pensacola

State

FL

Zip

32505

Please give a brief description of the proposed project (1-2 sentences).

North Palafox Street (CR 95A) is a north-south roadway located in Escambia County, FL. It is functionally classified as an urban collector and is approximately 4.8 miles long. The purpose of this project is to add sidewalks, bike lanes and upgrade existing transit stops with some minor drainage improvements along the corridor of this project.

Please select which National Objective the project addresses:

Low-Moderate Income Area

Urgent
Need

Slum and Blight

Total service area population served:

6,235

Total LMI Population served:

3,625

Percent % LMI:

58.14%

Total number of **Low- Income** Citizens served:

1,905

Total number of **Moderate- Income** Citizens served:

1,720

How was the LMI data obtained for this project?

Survey Data

Census Block Data

Please specify which census blocks were used in calculating LMI area.

Census Block Data - census tract 001401-1, 001402-1 & 3, 003400-2, 003400-3

Select which Congressional District the Project or Program resides in (select all that apply).

District 1 District 2



Select which Florida Senate District the Project or Program resides in (select all that apply).

District 1 District 2



Select which Florida House District the Project or Program resides in (select all that apply).

District 1

District 4

District 2

District 5

District 3

District 6

Please select which eligible **Economic Revitalization** activity that best describes the proposed program or project (select all that apply):

Public Facility Improvements (streetscape, lighting, sidewalks, and other physical improvements to commercial areas)

Acquisition, Demolition, or Rehabilitation of Commercial Structures (Done by Local Government)

Assistance to Small Businesses (Rehabilitation and Physical Improvements to Property)

Façade Improvements to Private or Public Structures in Commercial Areas

Other

Project Description

Write an overview/summary of the **Economic Revitalization** project being proposed.

What is the project purpose?

Describe how the work will be completed and the team that will be responsible.

Explain the method(s) used to determine project funding requirements.

Describe the anticipated outcomes.

Describe how the project will be maintained after it is completed.

Submit your response in the text box in 1,500 words or less.

Escambia County's project goal is to revitalize and enhance the quality of life within the CRA areas by encouraging private sector reinvestment, promoting economic development, and providing public sector enhancements. The CRA administers plans for nine designated redevelopment districts. Under Florida Law, Escambia County has established a Finding of Necessity for each designated Redevelopment District identifying pervasive conditions of blight which may include the present of substandard or inadequate structures, a shortage of affordable housing and/or inadequate infrastructure, amongst other conditions. The County strives to enhance the quality of life within the designated redevelopment districts by encouraging private sector investment, promoting economic development, and providing public sector enhancements within these areas. This project will plan and design a "complete street" concept within the existing right-of-way that will both enhance safety for the residents and business owners as well as invigorate the ongoing redevelopment of the Ensley and Oakfield Redevelopment Areas located along North Palafox Street. Escambia County currently has design funding in the amount of \$1.5 million. The county is currently scoping the project for responses from interested consultants. The design process will include public meetings to hear from the stakeholders along the corridor. Once the design process is complete, Escambia County will follow all state and federal procurement regulations to select a construction contractor who submits the lowest, qualifying bid. The project will go under contract following all applicable laws and will be constructed in accordance with the plans and specs produced during design. North Palafox Street is an urban collector street located entirely within a designated LMI area, which diverges from US29 just north of Brent Lane and continues North for 4.8 miles, paralleling US29/Pensacola Boulevard and CSX railroad tracks. North Palafox Street sometimes serves a traffic / freight detour in the event of congestion on US 29, therefore providing for additional transportation needs, such as walking or biking, is paramount to increasing safety along this corridor. North Palafox provides a walkability link for the residents of this community to goods and services on Palafox and US 29. FDOT has plans to replace the North Palafox Bridge over Interstate 10, and FDOT has upgrades to the intersection at Airport Blvd recently completed. Per FDOT Traffic Online, traffic has been flat to reducing slightly since 2005 with traffic volumes between 12,000 to 19,000 ADT daily, with up to 10% trucks. This commercial and industrial corridor hosts local businesses, school, churches, and residential dwellings; however, it has been known for having the second highest number of fatal crashes for the county due to the lack of alternative transportation infrastructure. It is Escambia County's goal to reduce unsafe interactions with the bike/ped community and vehicular users of the corridor to eliminate fatalities and serious accidents. This project will add paved shoulders, sidewalks on both sides, additional street lighting, transit stop upgrades with some minor drainage improvements, provide connectivity to existing sidewalk networks on side streets, and upgraded mid-block pedestrian crossings. Project funding needs are estimated based on recent bids on similar projects and industry wide accepted construction percentages for design and construction inspection. Project locations were analyzed for estimated drainage needs due to topography and existing roadway drainage features that will need modification to facilitate installation of the sidewalk. All constructed improvements will be maintained by Escambia County Road department through our annual maintenance schedule.

Damage Summary

Write an overview/summary of how Hurricane Sally's damage impacted the service area.

How did Hurricane Sally impact the service area?

Describe if and how Hurricane Sally exacerbated any previous service area issues.

Submit your response in the text box in 1,500 words or less.

On September 16, 2020, Hurricane Sally, a category 2 hurricane, made landfall in the Florida Panhandle, near Pensacola, and left a significant amount of damage in its wake. Hurricane Sally brought heavy rainfall and flooding, causing damages to housing, businesses, and infrastructure in our entire service area. Thousands of structures were damaged in Escambia County by strong wind and storm surge. Many homes suffered roof and siding damage, and reports indicate that at least 240,000 customers lost power due to widespread downed trees and power lines and up to 24.88 inches of rain was reported in some areas. Small businesses are the lifeblood of the local economy throughout and near this corridor. This corridor contains local used car dealerships, restaurants, churches, financial institutions, feed/hardware store, public community center/health department, and public parks. Very few of the businesses on the corridor are nationwide or even regional brands. Improving infrastructure to promote a walkable community will strengthen the business and social community along the corridor creating a thriving local business development area.

Describe how the proposed CDBG DR-funded program and/or project will pro-actively invest in resilience to damage from future storms as specified in the Federal Register and Action Plan.

Submit your response in the text box in 1,500 words or less.

Transportation facilities are considered community lifelines and critical infrastructure assets and is key to economic recovery and rebuilding following a major disaster. The ability to safely reach neighborhood businesses, public facilities, and places of employment are paramount to decreasing disaster recovery time for the local business community. By providing sidewalks and bike lanes, the long-term risk of loss of life, injury, suffering, and hardship are reduced by providing alternative means of mobility and a safe place for bicyclists and pedestrians to travel away from congested roadways that will be exacerbated by disaster recovery. Escambia County is affected by even temporary bridge closures to the surrounding bedroom communities located in neighboring Santa Rosa County. The effect of bridge closures tends to increase commuting time for many residents leading to frustration due to mainline corridor congestion. This in turn leads to increased traffic volumes on peripheral streets and roads not designed for extra vehicles, some that carry weights more than design standards. Providing alternative means of mobility within an affected community will speed recovery efforts following future disasters.

Describe how the proposed activity will address an Unmet Need tied to the impact of damage from the disaster (Note: All **CDBG-DR** activities must clearly address an impact of the disaster). :

Submit your response in the text box in 1,500 words or less.

These roadways have flood risks that have been identified in the County's Drainage and Sewer Master Plan (2003). Additionally, FEMA flood models suggest that the coastal areas within the project area are subject to inundation from storm surge from powerful hurricanes. Flood risk has increased locally since these reports were drafted due to more frequent and extreme rainfall events caused by climate change and sea level rise. In 2014 following extreme rains and flooding, Escambia County formed the Stormwater Advisory Team (SWAT) to conduct a review and propose alternatives and solutions to alleviate stormwater issues in vulnerable areas throughout Escambia County. Their resulting report identified many infrastructure priorities and projects that would address the local stormwater challenges. The flooding impacts from Hurricane Sally, coupled with the inability to move vehicular traffic shortly after the storm passed necessitates the need to improve the multimodal infrastructure in these areas.

Providing a sustainable sidewalk network is essential to getting the community back on its feet and on the road to recovery immediately after a storm.

Describe the roles of key staff, contractors and/or vendors in operations management of the proposed CDBG-DR/CDBG-MIT funded program and/or project. List any additional staff to be hired and/or procured and for what roles.

Submit your response in the text box in 1,500 words or less.

Escambia County staff will handle the management of the grant and the project, as well as any procurement activities. An engineering firm will be solicited by Escambia County to handle the design and planning portion with previously acquired funds. A construction contractor will be selected utilizing state and federal procurement processes. Inspections services will be selected via solicitation procedures for professional services in accordance with state and federal guidelines. The County's Grants Management team will coordinate with engineering and the procurement office, as well as review all documentation to ensure we remain in full compliance with the grants policies and procedures and meet all the reporting requirements. For over 35 years Escambia County has received HUD funding support. As a CDBG Entitlement Community the County has received more than \$80,000,000 over that time period, and as the lead jurisdiction of the Escambia HOME Consortium the County has received over \$45,000,000. The Neighborhood Enterprise Division of the County's Neighborhood and Human Services Department has maintained full compliance with all federal cross-cutting regulation in the utilization of these funds.

What is the experience and capacity of key members of the management team?

Submit your response in the text box in 1,500 words or less.

Escambia County staff are routinely tasked with the management of large, complex, design and construction projects while working with an array of design, construction, and construction oversight firms. Each staff member brings years of education, knowledge, and experience to their role. The selected design and planning consultant will be a licensed professional engineer in the State of Florida and will have extensive experience with projects of similar scope and size as this one. A construction contractor will be selected utilizing state and federal procurement processes. Inspections services will be selected via solicitation procedures for professional services in accordance with state and federal guidelines. Elizabeth Kissel Grants and Special Projects Manager Ms. Kissel has managed several grants for the county including \$57.2 million in COVID-19 CARES Act funding, 178 FEMA projects from Hurricane Sally totaling an estimated number of damages at \$131 million, the America Rescue Plan funds in the amount of \$61.8 million and is currently assisting in our recent \$4.1 million HOME-ARP grant funding. She has been responsible for ensuring that we are utilizing these funds in accordance with the approved guidance, reporting requirements, and citizen participation. Joy Blackmon, PE Engineering Department Director, County Engineer Ms. Blackmon is a registered Professional Engineer (FL license 49540), having earned her Engineering Degree from Auburn University. Ms. Blackmon in addition to her background in civil engineering design and construction in the private sector, she also has a wide array of experience in local government. Ms. Blackmon has served the Escambia County Board of County Commissioners for more than 20 years and is currently the Director of Engineering and the County Engineer. Having served as Operations manager for many declared disasters, and over 15 years of project management and construction management and design contracts with funding provided by Local Option Sales Tax, Grants, and many FEMA disaster related funding options. Education/Certifications: Professional Engineer - State of Florida 2002: License No. 59140 Bachelor of Science – Civil Engineering (Auburn University June 1996) Associate of Science - Faulkner State Junior College June 1994 (Summa Cum Laude) Who's Who Among Students in American Colleges Robert McCracken, PE, CPESC Engineering and Construction Management, Division Manager Mr. McCracken has twenty-one total years of construction management experience in horizontal construction. After receiving a civil engineering degree from Auburn University in Auburn, Alabama in 2001, he worked as a construction

inspector on Department of Transportation (DOT) projects. Mr. McCracken worked his way up to Project Manager in Construction, Engineering, and Inspection services on approximately \$1 Billion of DOT projects in Georgia, Florida, and Alabama. Currently, his capacity as the Engineering and Construction Management Division Manager in the Engineering department of Escambia County, Florida board of county commissioners, he manages a staff of fifteen employees. The Engineering and Construction Management division manages projects from design conception through construction completion and close-out. Projects are funded from a Local Option Sales Tax (LOST), various grants, cooperative agreements with other local municipalities, etc. Most of the horizontal construction grant applications are filled out, submitted, and managed by the Engineering and Construction Management Division. Certifications: Florida PE #65652 Alabama PE #28936 Georgia PE #040655 Texas PE #122752 Certified Professional in Erosion and Sediment Control #4543 Thomas "Chris" Phillips, P.E., C.P.M. Transportation Engineer / Deputy Director Engineering Mr. Phillips is a Professional Engineer registered in the State of Florida since 2003. Mr. Phillips earned his Bachelor of Civil Engineering from Auburn University in December of 1998 and has 20+ years of experience in land development design, construction, and local government service. Education/Certifications: Professional Engineer - State of Florida 2003: License No. 60392 Bachelor of Science – Civil Engineering (Auburn University December 1998) Associate of Science – Pensacola Junior College May 1994 Certified Public Manager – Florida State University Center for Public Management September 2021

Describe any projects comparable to the one in this application that the applicant has administered in the last five (5) years.

Submit your response in the text box in 1,500 words or less.

Escambia County is currently under contract with a local engineering firm to provide design services for the Beach Haven Northeast Phase I and Phase II projects, which are located just north of this proposed project. The construction of Beach Haven Northeast Phase I was recently completed in 2020 for a final construction cost of approximately \$10.8 Million and Beach Haven Northeast Phase II is currently out for solicitation for construction with an estimated construction cost of approximately \$20 Million. The current contract amount for the local engineering firm is approximately \$1.3 Million. This project includes neighborhood street rehabilitation from asphalt roads with swale drainage to new roadways with curb and gutter and sidewalks throughout.

Have you participated in the CDBG Small Cities Program in the past 5 years?

- Yes
- No**

Are you a CDBG entitlement community?

- Yes**
- No

Is the management team fully formed?

- Yes**
- No

Please provide a description of the procurement process the Applicant will follow to cultivate program and project management capacity.

Submit your response in the text box in 1,500 words or less.

The Department of Purchasing shall be responsible for developing and administering the procurement program for those departments in County government under the direct control of the County Administrator and the Board of County Commissioners while following Escambia County Ordinance, State of Florida Statutes and Federal guidelines including 2 CFR 200. The procurement method and authorization authority varies based upon the amount of the purchase. Generally, all purchases for commodities, equipment, and services, when the estimated cost shall be equal to or exceed \$50,000.00 shall be purchased competitively through formal bidding process; purchases below \$50,000.00 shall be handled in the manners specified herein, which are designed to maximize competition and ensure the County is receiving a fair price while balancing against the need for an efficient use of staff resources. All purchases meeting/exceeding the \$50,000 threshold will be issued through a formal sealed solicitation process. The sealed solicitation types that the county most frequently uses are: Invitation to Bid (ITB) A clearly defined Scope of Services shall be sent from the requesting department and sent to the Procurement Department. The selection shall be based on the lowest, most responsive bid received. Invitation to Negotiate (ITN) – Engineering and Architectural Services The Invitation to Negotiate should be utilized when the scope of the project is not clearly defined, and the County has determined that negotiations may be necessary to receive the best value. The invitation shall invite vendor input on the scope, schedule, and process for initiating the project. This method of procurement is frequently used in areas experiencing constant change in the marketplace and the County wants the opportunity to obtain current up-to-date goods or services at the time of contracting. Request for Proposal (RFP) Requests for Proposals are used when the scope of work, specifications, or contractual terms and conditions cannot be well defined. Evaluation of a response is based on prior established criteria which involves more than price. A request for proposal includes, but is not limited to, applicable laws and rules, functional or general specifications, statement of work, proposal instructions, and evaluation criteria. The Department of Purchasing and Department Director shall decide, based on the specific services needed, if professional services are required. This decision can be made once it is determined that in-house resources are not available to adequately provide such services. Request for Qualifications (RFQ) or Request for Letters of Interest (RLI) – Engineering and Architectural Services A Request for Letters of Interest or Request for Qualifications is a written solicitation for sealed letters of interest or qualifications with the title, date and hour of public opening designated. This method is used where the specifications of required services are broad and specialized in nature. Evaluation of a response is based on prior established criteria which involves more than price. Grant Funding Used in Procurements Expenditures from funds other than general fund tax dollars may require special processing because of specific legal terms and conditions placed by the funding agency. Grants often have certain purchasing requirements that are different or additional to the county's purchasing manual and require special purchasing procedures. It is the responsibility of the using department to identify any special purchasing requirements or provisions, notify the Department of Purchasing of them, and to ensure that all requirements are followed. Emergency Procurements An emergency procurement is a procurement necessitated by a sudden unexpected turn of events (e.g., including but not limited to acts of God, riots, fires, floods, hurricanes, accidents, terrorism, or any circumstances or cause beyond the control of the agency in the normal conduct of its business) where the delay incident to competitive procurement would be detrimental to the interest of the County. It may also be a condition that stops or seriously impairs the necessary function of County government. In the event of an emergency purchase that will require the immediate purchase, the Purchasing Director or their designee shall be empowered to procure commodities, equipment, or services without public bidding. All measures that are reasonably possible under the circumstances shall be taken to assure maximum cost benefit for the County. Single Source/Non-Competitive Negotiations Single Source purchasing of goods and services requires a written finding that only one qualified source is available, and also requires a written statement that a search for alternative source have been made; and a justification of why the only source is acceptable to fit the needs of the User Department. In accordance to Florida State Statute any Single/Sole Source purchase will be posted utilizing the Vendor's Electronic Bidding System for a minimum of two weeks or advertised in a newspaper of general circulation Cooperative/Piggyback Agreements Escambia County may also

utilize Cooperative agreements and Piggyback agreements when in the best interest of the County. Agreements must be competitively bid through a reputable source meeting the requirements set forth by the County Purchasing Policy, Ordinance or State Statute. The request must be submitted with a copy of the agreement with terms and pricing included. In most cases departments will be asked to obtain other pricing to ensure the best value to the county.

In what aspects of the project, if any, do you plan to augment existing staff with contractors or vendors? If so, please list.

Submit your response in the text box in 1,500 words or less.

The design, planning, construction, and inspection will be contracted out to the appropriate professionals in accordance with public works project statutes through a competitive bidding process. Operational staff will be Escambia County employees from County Administration and Escambia County Engineering Department

Does the applicant have a Citizen Complaint Policy, Acquisition and Relocation Policy, Housing Assistance Plan, Procurement Policy, and Prohibition on Use of Excessive Force Policy in place that meets HUD guidelines? (Select all that apply)

Citizen Complaint Policy

Housing Assistance Plan

Prohibition of Use of Excessive Force Policy

Acquisition and Relocation Policy

Procurement Policy

Select "Yes" or "No" for key factors achieved to support that the program or project is ready to proceed. If "Yes" is selected, you will be prompted to provide any supporting documentation with the file upload link for the pertaining question.

Is Land Acquisition required?

Yes

No

Site Control

Yes

No

Please provide supporting documentation for Site Control.

Palafox Complete Street Right Away Information.pdf

2 MB

application/pdf

Zoning and Community Approval

Yes

No

Please provide supporting documentation for Zoning and Community Approval.

Palafox Complete Street Zoning information.pdf

5.6 MB

application/pdf

Environmental Clearance

Yes

No

Project Design Status

Completed

Conceptual

None

Have you procured and Contracted Members of Development and Construction Team?

Yes

No

Commitment of Matching Funds

Yes

No

Please provide supporting documentation for Commitment of Matching Funds.

CRA Infrastructure Notice of Award.pdf

0.2 MB

application/pdf

Upload the completed budget template into the following file link. Use the provided template attached:

[Budget Template](#)

Budget Template upload:

Budget Template_Palafox Revitalization.pdf

80.3 KB

application/pdf

Provide any quotes related to the program or project in the link below. It is recommended that a combined PDF format is used for single submission of multiple quotes.

Drop files or click here to
upload

Provide any bids related to the program or project in the link below. It is recommended that a combined PDF format is used for single submission of multiple quotes.

Drop files or click here to upload

Provide any schedules related to the program or project in the link below. It is recommended that a combined PDF format is used for single submission of multiple quotes.

Escambia County Work Schedule_Palafox.pdf

80.8 KB

application/pdf

Provide any estimates related to the program or project in the link below. It is recommended that a combined PDF format is used for single submission of multiple quotes.

Drop files or click here to upload

Describe how the proposed project shall not duplicate benefits as specified in CDBG-DR Action Plan.

Submit your response in the text box in 1,500 words or less.

To prevent Duplication of Benefits, Escambia County will check that all sources (federal, state, local, and private) and amounts of disaster assistance received or reasonably anticipated to be received are documented with submission of an application for CDBG-DR funding. For the Relocation and Construction of an Energy Efficient Escambia County Area Transit Center, Emergency Shelter, and regional stormwater pond outside of a Special Flood Hazard Area project we have received no other funding. Escambia County has a well-documented Grants Management Handbook that details Grant Management, Roles and Responsibilities, Grant Identification, Application, and Tracking, Award Notification, Review, and Acceptance Procedures, Managing the Grant, Grant Subcontracting and Subrecipient Monitoring Procedures and other important Federal Guidelines and National Policy

Please provide three (3) maps with an overlay that clearly shows each of the following criteria:

1. Project Location and/or Service Area
2. Low-and-Moderate-Income Service Area
3. Most Recent Flood Plain Map

(All maps must clearly denote your project location(s))

Upload 1. Project Location and/or Service Area in the link below.

Palafox Complete Street information .pdf

5.6 MB

application/pdf

Upload 2. Low-and-Moderate-Income Service area map in the link below.

Palafox_project_with_greater_than_51_percent_LMI.pdf

2 MB

application/pdf

Upload 3. Most Recent Flood Plain Map in the link below.

Palafox_project_with_flood_zones.pdf

1.4 MB

application/pdf

Fill out the attached Work Plan Template for the project and upload in the following link:

[Work Plan Template](#)

Work Plan Template upload

Escambia County Work Schedule_Palafox.pdf

80.8 KB
application/pdf

Use the following template to complete and upload the Organizational Chart for the proposed program or project, and upload to the file box:

[Organization Chart](#)

Organization_Chart_Application.pdf

68.2 KB
application/pdf

Upload either a Word document or PowerPoint document with up to ten (10) photos of the service area or any other relevant photos for the scoring team to review regarding the program or project.

Palafox Revitalization Photos.pdf

6.1 MB
application/pdf

Submit the project's public meeting notice, meeting minutes, meeting agenda, and any

received public comments in the file box.

Rebuild Florida Hometown Revitalization Program Public Participation.pdf

2.6 MB

application/pdf

As authorized Executive Officer, I certify that staff, contractors, vendors and community partners of our storm recovery initiative:

A. Will comply with all HUD and Florida requirements in the administration of the proposed CDBG-DR funded activities;

B. Will work in a cooperative manner to execute the Subrecipient Agreement that provides the pathway for successful CDBG-DR program(s) and/or project(s) and;

C. Certify that all information submitted in this Application is true and accurate.

 [clear](#)

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