



**ESCAMBIA COUNTY, FLORIDA
LOCAL GOVERNMENT AREA OF OPPORTUNITY
FOR FHFC HOUSING TAX CREDITS
[RFA 2025-201]**

GENERAL INFORMATION:

This application is solely for the use of applicants seeking the Local Government Area of Opportunity Contribution for proposed developments for application to Florida Housing Finance Corporation (FHFC) RFAs listed below:

- 2025-201 Housing Credit Financing for Affordable Housing Developments Located in Small And Medium Counties

This application and supporting documents may be found online at: <https://myescambia.com/our-services/neighborhood-human-services/neighborhood-enterprise/rental-programs>

Questions may be submitted to: GRGriffin@myescambia.com

FUNDING:

Funds will be available only for proposals that meet the County's criteria. Successful applicant must comply with all rules and regulations of the County's housing programs. Funding is subject to availability. In each instance, the minimum contribution required by FHFC will be provided. Only one application per RFA will be supported for the Local Government Area of Opportunity. County financial support, if awarded, will be provided by the Escambia County Housing Finance Authority (ECHFA) or Escambia County via SHIP funding. By accepting the award, the developer agrees to use ECHFA as the bond issuer for the project.

Escambia County funding will be in the form of a deferred loan, with the provided amount depreciating over the term of the loan, provided the property is not in default of program agreement and mortgage terms. Escambia County reserves the right to amend and/or rescind this funding opportunity at any time prior to the final award and approval of any contract by the Board of County Commissioners.

BOND FINANCING:

For full information regarding fees, policies and procedures related to ECHFA's bond financing, please see ECHFA's Multi-Family Developer's page at <https://www.escambiahfa.com/developers/multi-family-programs>.

At the time of application, a non-refundable bond application fee of \$3,000 is due via cashier's check or wire to Escambia County Housing Finance Authority, ATTN: Lisa Bernau, Executive Director, at 700 South Palafox Street, Suite 310, Pensacola, FL 32502 or contact ECHFA for wiring instructions at 850-432-7077.

HOMELESS/SPECIAL NEEDS/ELI SET ASIDE FUNDING:

Developments are required to commit a set aside of TWO (2) units for homeless or special needs households. The units must be reserved for an extremely low income (ELI) household or individual according to current income limits, and rent limits on the units must not exceed the current 30% limits for the SHIP Program based on bedroom size as provided by FHFC. The developer may set aside two homeless units, two special needs units, or one of each; the set aside unit requirement is TWO units total.

For homeless units, the developer must commit to working with Opening Doors Northwest Florida (the local homeless Continuum of Care) to receive referrals from homeless/formerly homeless households transitioning out of COC or locally funded permanent supportive housing. An approved Memorandum of Understanding or Agreement with Opening Doors is not required for this application, but must be provided in advance of the County providing funds.

For special needs units, the developer would need to commit to providing units specifically for households that meet the definition of special needs as defined in Section 420.0004(13) F.S., which is a household receiving benefits from Social Security Disability Insurance, Supplemental Security Income, or Veteran's Disability; a domestic violence survivor; a young adult formerly in foster care; or a household with a disabling condition requiring independent living services.

The current 30% SHIP income and rent limits (4/1/25 effective date) for Escambia County are as follows (please note that the FHFC Multifamily Rental Program Extremely Low Income and rent limits posted for Escambia County may differ from the amounts below):

Household Size	Income Limit	Bedroom Size	Monthly Rent Limit
1	\$20,610	0	\$515
2	\$23,550	1	\$552
3	\$26,490	2	\$662
4	\$29,430	3	\$765

TERMS AND CONDITIONS:

1. If awarded funding by FHFC, applicants acknowledge the following regarding Escambia County funding:
 - a. The Applicant will agree to a Land Use Restriction Agreement enforcing the set-asides described in this application for years with a minimum of 30 years.
 - b. If funding is approved by FHFC, an Agreement will be entered with the Board of County Commissioners prior to official award of Escambia County funding.
 - c. A mortgage and note will be filed against the property. Escambia County acknowledges that this mortgage will be subordinate to other development funding.
 - d. Funding will be in the form of a deferred loan, with the loan amount depreciating over the term of the loan provided that the project is not in default.

- e. Annual monitoring of the project for compliance with occupancy, rent and income limits, resident program offerings, and property conditions will be required.
2. Applicants acknowledge that all information provided in this application is considered a public record to the extent of the State of Florida public records law.
3. Funding commitments are good through March 31, 2026 for the aforementioned RFAs.
4. Incomplete applications will not be considered.
5. The County reserves the right, at its discretion, to waive minor informalities or irregularities in any responses, request clarification/information from the applicants, reject any or all responses in whole or in part, with or without cause, and accept any response, which in the County's judgment will be in the County's best interest.
6. Scoring criteria is provided at the end of this document.
7. Any clarification, correction, or change to this application will be made via a written addendum to be made available online at the site above. Any oral or other type of communication regarding this application is not binding.

IMPORTANT DATES:

The following dates and deadlines for Escambia County's RFA shown below apply for each FHFC Request For Applications (RFA) referenced on the cover page of this document. Applications received after the deadline will not be considered.

Application Deadline:	5:00 p.m., Thursday, November 6, 2025
Selection Committee:	11:00 a.m., Monday, November 10, 2025
Board of County Commissioners Meeting:	9:00 a.m., Monday, November 17, 2025

THRESHOLD REQUIREMENTS:

Applications that do not meet the following basic project thresholds will not be considered. All threshold requirements must be met at the time of application.

1. Escambia County Local Contribution Application form completed in its entirety (attached)
2. Preliminary Site Plan and Elevation
3. Executed FHFC Ability to Proceed Forms (5) as follows:
 - a. Verification of Availability of Infrastructure-Roads
 - b. Verification of Availability of Infrastructure-Water
 - c. Verification of Availability of Infrastructure-Sewer Capacity, Package Treatment or Septic Tank
 - d. Verification of Availability of Infrastructure-Electricity
 - e. Local Government Verification that Development is Consistent with Zoning and Land Use Regulations
4. Submission of Pre-Application Development Review from Escambia County Development Services for

unincorporated County Projects or Predevelopment Review for City Projects with written comments.

The address and site considered for review and funding under this RFA must match the address and site reviewed by the applicable review body.

- a. UNINCORPORATED ESCAMBIA COUNTY PROJECTS: Pre-application meetings are held Wednesdays. Contact 850-595-3472 or developmentreview@myescambia.com to set up a preapplication meeting. Please review the submittal deadlines and complete the “Commercial Site Pre-Application Submittal Checklist” form from <https://myescambia.com/our-services/development-services/development-review/development-review-forms>. Submission will include a Transmittal Letter, Project Information Form, Project Narrative, and Preliminary Site plans to scale. Please note that the County pre-application review comments are only valid for 12 months. The pre-application must be current at the time of the application deadline.
 - b. CITY OF PENSACOLA PROJECTS: Development reviews are held Wednesdays at 9 a.m. Contact the City Planning office (<http://www.ci.pensacola.fl.us/289/One-Stop-Development>) at 850-435-5655 or DevelopmentReview@cityofpensacola.com for more information. *You must also contact Tracy Pickens, Interim City Housing Director, at 850-858-0318 or at tpickens@cityofpensacola.com to inform of your attendance at the City Preapplication Review.*
5. Evidence of Site Control as documented by a deed or certificate of title, executed eligible contract or long term lease per the definitions outlined in the applicable FHFC RFA.
 6. Project Proforma and proposed sources and uses statement.
 7. Development Team Information: Developer to provide proof of 5 years’ experience in workforce or affordable housing, including information on the development team structure.
 8. Property Management Team Information: Developer to provide information on experience of proposed property management team.
 9. Evidence of Community Outreach. Developer must provide evidence of direct notification to property owners within 2500 feet of the proposed development by submission of the property owner contact list utilized as well as any other available confirmation. Copies of flyers, emails, mailouts, print advertising, agendas, minutes, sign-in sheets or other evidence indicating review of the proposed project through community meeting(s) with area residents. Please notify the County in advance at GRGiffin@myescambia.com of the date and time of the meeting.
 10. Verification that Project is not located in a FEMA Mapped Special Flood Hazard Area. Staff will verify based on project location.
 11. Verification that Project is not located in a Racially and Ethnically Concentrated Area of Poverty (RECAP) area. No projects in Census Tract 4. Staff will verify based on project location.
 12. Applicant or its principals may not be debarred from federal projects or from FHFC projects. Developer may not be on FHFC’s non-compliance listing for ANY REASON. Applicant or its principals may not be in default with any County housing programs.

SUBMISSION INSTRUCTIONS:

Submit one (1) original and four (4) copies of the entire application by mail or hand delivery no later than the due date and time listed in the application to:

Escambia County Neighborhood Enterprise Division
FHFC Housing Tax Credit Applications
Garett Griffin, Division Manager
221 Palafox Place, Suite 305
Pensacola, FL 32502

GENERAL INSTRUCTIONS:

* NO ELECTRONIC COPIES WILL BE ACCEPTED

* Originals and copies must be submitted in the order given below, with labeled tab dividers corresponding to the Attachments and Appendices. Originals and copies must be three hole punched on the left side. Copies may be double sided.

* Please submit the entire application on one Disk or Thumb Drive with all of the below information.

* A non-refundable bond application fee of \$3,000 is payable to Escambia County Housing Finance Authority. (SEE BOND FINANCING)

SUBMISSION FORMAT:

APPLICATION (pages 6-11)

ATTACHMENTS (threshold requirement):

Attachment 1: Preliminary Site Plan and Elevation

Attachment 2: FHFC Ability to Proceed Forms

Attachment 3: Pre-Application Development Review with written comments

Attachment 4: Evidence of Site Control

Attachment 5: Proforma and Sources & Uses Statement

Attachment 6: Development Team Information

Attachment 7: Property Management Team Information

Attachment 8: Evidence of Community Outreach

APPENDICES:

Appendix A: Listing of affordable/workforce properties developed or owned in Escambia or Santa Rosa Counties

Appendix B: Listing of affordable or workforce properties managed by property management team in Escambia or Santa Rosa Counties

Appendix C: Design Compatibility Narrative

Appendix D: Local Contractor Verification(s)

Appendix E: Local Partnership Verification(s)

Appendix F: Community Support Verification

Appendix G: Local Community Benefits Narrative

Appendix H: Ability to Proceed Narrative

Appendix I: Additional information requested from DEVELOPER EXPERIENCE SECTION (if applicable)

APPLICATION

1. THRESHOLD REQUIREMENTS:

The following items are thresholds and must ALL be answered YES to be considered for funding. Please acknowledge your responses by checking “yes” or “no” in the columns below.

		Staff Verification
1. Did the developer supply a preliminary site plan and elevation?	☐ YES ☐ NO	
2. Did the Developer provide the five executed FHFC ability to proceed forms?	☐ YES ☐ NO	
3. Did the Developer provide a pre-application review with written comments from Escambia County or the City of Pensacola as appropriate?	☐ YES ☐ NO	
4. Did the developer provide executed evidence of site control?	☐ YES ☐ NO	
5. Did the developer provide a development proforma and sources and uses statement?	☐ YES ☐ NO	
6. Did the developer provide information on the development team?	☐ YES ☐ NO	
7. Did the developer provide information on the property management team?	☐ YES ☐ NO	
8. Did the developer provide evidence of community outreach?	☐ YES ☐ NO	
9. Project is NOT located in a FEMA mapped Special Flood Hazard Area?	☐ YES ☐ NO	
10. Project is NOT located in a Racially and Ethnically Concentrated Area of Poverty (RECAP) area (Census Tracts 4)	☐ YES ☐ NO	
11. The developer or its principals are NOT debarred from federal projects or FHFC projects and developer is not on FHFC's or Escambia County's non-compliance listing for any reason	☐ YES ☐ NO	

2. CONTACT INFORMATION:

Applicant Name:

Mailing Address:

Email Address:

Phone Number:

Primary Contact/Title:

Secondary Contact/Title:

3. GENERAL DEVELOPMENT INFORMATION:

FHFC RFA # _____

Development Name: _____

Development Address: _____

Parcel Reference Number: _____

Jurisdiction Location:

☐ Unincorporated Escambia County ☐ City of Pensacola

Type of Development (check all that apply):

☐ Elderly ☐ Family ☐ Special Needs ☐ Homeless

Type of Construction:

☐ New ☐ Rehabilitation ☐ Acquisition/Rehabilitation

Development Design:

☐ Garden Apts ☐ High Rise ☐ Mid Rise, 4 Stories
☐ Townhomes ☐ Quadraplexes ☐ Mid Rise, 5-6 Stories
☐ Duplexes ☐ Other: _____

Total Number of Units: _____

Number of Set Aside Units: _____

Is project located in a 2021 RECAP area (census tract 4)? ☐ NO ☐ YES (projects located in these census tracts not eligible)

Is project located in a FEMA Special Flood Hazard Area? ☐ NO ☐ YES (projects located in FEMA SFHA not eligible)

Is the project located in a City or County Community Redevelopment Area? ☐ NO ☐ YES

If yes, provide name of CRA: _____

Is the project located in a Geographic Area of Opportunity (as determined by current FHFC listing of Geographic Areas of Opportunities)? ☐ NO ☐ YES

DEVELOPMENT BREAKDOWN BY UNIT. Please show the number of units for each income category.

BR SIZE→	Studio	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom
↓INCOME LEVEL					
0-30% Area Median Income (AMI)					
31-50% AMI					
51-60% AMI					
61-80% AMI					
81-140% AMI					
TOTALS:					

TOTAL UNITS: _____

PROPOSED RENTS. Please show the proposed rents by bedroom size and income levels.

BR SIZE→	Studio	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom
↓INCOME LEVEL					
0-30% Area Median Income (AMI)					
31-50% AMI					
51-60% AMI					
61-80% AMI					
81-140% AMI					

4. DEVELOPER EXPERIENCE:

- a. Has any member of the development team or any principals of the development team been associated with any development currently debarred or prohibited from participating in FHFC or another state's tax credit program? ☐ NO ☐ YES If yes, please attach a detailed explanation in APPENDIX I.
- b. Has any member of the development team or any principals of the development team been associated with any development that has gone into default or been given a "troubled development" status? ☐ NO ☐ YES If yes, please attach a detailed explanation in APPENDIX I.
- c. Has any member of the development team or any principals of the development team been associated with any development that has been found in non-compliance with the FHFC or another state tax credit program? ☐ NO ☐ YES If yes, please attach a detailed explanation in APPENDIX I.
- d. Has any member of the development team or any principals of the development team been associated with any development that has been found in non-compliance with any Escambia County housing programs? ☐ NO ☐ YES If yes, please attach a detailed explanation in APPENDIX I.
- e. Provide information on your development teams' housing accomplishments over the past 5 years, including experience with affordable or workforce housing developments. Include summary of staff experience, including organizational chart with names/titles and designation of full or part time status. (ATTACHMENT 6)
- f. Provide listing of properties developed or owned by your agency in Escambia or Santa Rosa Counties (APPENDIX A). If none, attach Appendix A and state such.

5. PROPERTY MANAGEMENT TEAM EXPERIENCE:

- a. Name of Proposed Property Management Company: _____
- b. Address of Management Company: _____
- c. Provide information on the experience of the proposed property management team, specifically with affordable or workforce housing developments. (ATTACHMENT 7)

- d. Provide listing of properties managed by the proposed property management company in Escambia or Santa Rosa Counties (APPENDIX B). If none, attach Appendix B, stating such.

6. DESIGN COMPATIBILITY:

Preliminary Site Plan and Elevations submitted as ATTACHMENT 1.

Provide a narrative describing how the proposed development's design is appropriate to the neighborhood, including scale and compatibility with existing neighborhood aesthetics. Include whether there is any plan to allow for community involvement to guide the design process. (APPENDIX C)

7. RESIDENT PROGRAM OFFERINGS:

- a. FHFC mandates provision of resident programs. Please note the FHFC minimum required resident programs that will be offered at the development:

- | | |
|---|--|
| ☐ Assistance with Light-Housekeeping, Grocery Shopping and/or Laundry (Elderly Only) | ☐ Computer Training |
| ☐ After School Program for Children | ☐ Employment Assistance Program |
| ☐ Daily Activities | ☐ Financial Management Program |
| ☐ Family Support Coordinator | ☐ Literacy Training |
| ☐ Homeownership Opportunity Program | ☐ Other: _____ |
| ☐ Resident Assurance Check-In Program (Elderly) | |

- b. Please list any resident program offerings in excess of the required minimums from FHFC:

8. LOCAL CONTRACTORS:

Provide evidence that development will use local construction contractors or subcontractors, architects, landscaping firms, environmental services, designers, and/or engineers during the planning and construction of the project that maintain their principal office and place of business in Escambia County, Florida. Provide formal letter(s) on company letterhead that demonstrates partnership with local firms and their capacity in the proposed development. (APPENDIX D)

9. LOCAL PARTNERSHIPS:

Demonstrate partnerships with other not for profits, for profits, or service providers in project development or specific service delivery related to the development. Provide formal letter(s) on company letterhead that demonstrates partnership, MOU, or partnership agreement. (APPENDIX E)

10. EVIDENCE OF COMMUNITY OUTREACH/SUPPORT:

Development provided documentation of community outreach as ATTACHMENT 8.

Provide evidence of community support of project as evidenced by meeting minutes, letter(s) of support from property owners in the vicinity of the proposed development, and/or letter(s) of support from local neighborhood groups. (APPENDIX F)

11. FINANCIAL CAPACITY:

a. Total Development Cost: _____

b. Cost per Unit: _____

c. Is project based rental assistance anticipated for this Development? _____

☐ NO ☐ YES

If yes, list source of rental assistance: _____

Number of Units to receive assistance: _____ Years remaining on rental assistance contract: _____

d. Attach a 30 year Proforma cash flow and proposed sources and uses of funds to demonstrate long-term cash flow for the development. Documents should be based on assumptions of occupancy, rents, and expenses for the duration of the affordability period. (ATTACHMENT 5)

12. LOCAL COMMUNITY BENEFITS:

Provide a narrative describing programs or amenities that the development will offer to the surrounding community as a whole. If applicable, include ways the development will help redevelop vacant or abandoned properties, brownfield sites, or severely blighted properties that are negatively impacting the surrounding community. Provide any market studies or analysis that show that the development will help stabilize or improve the area. Describe any innovative ways to reduce public expense in the area (shared parking, sidewalks, etc.). Describe in detail any planned unit set asides for homeless or special needs households (APPENDIX G), including the set aside type, number of units, BR size, rents, and income limits.

NOTE: For the purposes of this application, a Special Needs person is defined in Section 420.0004(13), F.S., which means an adult person requiring independent living services in order to maintain housing or develop independent living skills and who has a disabling condition; a young adult formerly in foster care who is eligible for services under s. 409.1451(5); a survivor of domestic violence as defined in s. 741.28; or a person receiving benefits under the Social Security Disability Insurance (SSDI) program or the Supplemental Security Income (SSI) program or from veterans' disability benefits.

13. ABILITY TO PROCEED:

FHFC-required Ability to Proceed forms included as ATTACHMENT 2, Pre-Application Development Review as ATTACHMENT 3, and Evidence of Site Control as ATTACHMENT 4.

- a. Identify how any concerns raised about the ability for the project to proceed as identified in the Pre-Application Review process will be resolved. Provide information about the ability of the project to quickly proceed through underwriting if approved for funding by FHFC. (APPENDIX H)
- b. Provide projected project timeline (subject to FHFC approval and underwriting) after approval of agreement by the BCC. Include key dates, such as permit timing, FHFC funding closing dates, substantial completion, and lease-up.

14. HOMELESS AND/OR SPECIAL NEEDS SET ASIDE

Developer must provide TWO (2) units as a set aside for homeless or formerly homeless households as referred by the local Continuum of Care and/or for special needs households as defined by Section 420.0004(13) F.S. These set aside units must be rented to households at or below 30% AMI with rent limits at the 30% limits by bedroom as provided by the SHIP program. County funding must be shown in development pro-forma.

_____ Number of Homeless Units
 _____ Number of Special Needs Units

Be sure to link how these set asides provide Local Community Benefits in APPENDIX G (See QUESTION 12).

CERTIFICATION:

The proposer certifies that all documents included with this application are valid as of the date of this application and that current, dated copies have been submitted with this proposal. The person executing this document represents that s/he has the authority to bind the applicant. All items must be complete and included in the response by the deadline in order to meet minimum qualifications.

Signature: _____ Date: _____

SCORING CRITERIA

FHFC RFA #

Development Name:

Reviewer:

TO BE COMPLETED BY STAFF. SCORING SHEET PROVIDED FOR INFORMATION PURPOSES ONLY.

Description	Maximum Points Available	Points Awarded
Developer Experience	15	
*Is the developer currently debarred or prohibited from participating in FHFC programs? *Does the developer have any areas of non-compliance with FHFC or Escambia County? *Does the developer have adequate experience to complete this type of project? Comments:		
Property Management Experience	10	
*Did the developer provide listings of properties managed by the proposed property manager in Escambia and Santa Rosa Counties? *Does the property management team have experience managing properties of this type? Comments:		
Design Compatibility	15	
*Does the developer provide a narrative describing how the proposed development's design is appropriate to the neighborhood? *Does the developer have a plan to allow for community involvement to guide the design process? *Is the scale of the proposed development appropriate for the surrounding neighborhood? *Does the development display compatibility with existing properties? *Does the development provide any innovative design features, such as crime prevention through environmental design? Comments:		
Resident Program Offerings	5	
*Does the developer offer resident programs in excess of the required minimums from FHFC (for family units, three programs are required; for elderly units, 24 hr support plus 3 additional programs are required)?		

Comments:		
Local Contractors	5	
*Does the developer propose using local construction contractors, architects, designers, engineers, and/or professional services?		
Comments:		
Local Partnerships	5	
*Did the developer provide evidence of partnership(s) with local agencies to provide specific service delivery related to the project?		
Comments:		
Community Support	15	
*Did the developer provide evidence of notification in the form of emails, and/or mailouts to owners within 2500 feet of the proposed project? *Was any other advertising performed? *Did the developer hold a community meeting in the vicinity of the proposed development and provide agenda, minutes, and sign in sheets? *Did the developer provide letter(s) of support from local neighborhood groups regarding the development?		
Comments:		
Target Areas	5	
*Is the project located within a City or County Community Redevelopment Area? OR *Is the development located within an Area of Opportunity?		
Comments:		
Financial Capacity	10	
*Does the development proforma indicate sufficient funding to complete the project?		
Comments:		
Local Community Benefits	10	
*Does the development provide programs or amenities that are available to the surrounding neighborhood?		

*Does the development look to redevelop vacant or abandoned properties, brownfield sites, or severely blighted properties that are negatively impacting the surrounding neighborhood? *Does the development provide any innovations that may reduce public expenses in the area? *Will the development provide any set asides for ELI homeless or special needs households?		
Comments:		
Ability to Proceed	5	
*Did the development provide ability to proceed forms demonstrating availability of roads, water, sewer, and electrical services at the site? *Is the development appropriately zoned and consistent with local land use regulations regarding intended use and density? *Based on Preapplication Review from County/City, how able is the development to proceed? *Does the developer have evidence of site control?		
Comments:		
Total Points (minimum of 80 points required for submission to BCC for Local Government Contribution):		/100