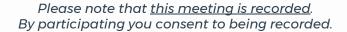




#### **Good to know**

- 'Menti' platform will be used during this presentation for interaction.
  - access using **QR Code**
  - go to **menti.com** type in **3941 3134**
  - go to https://www.menti.com/dvg9otiqvi
- In-person attendees, please hold your questions until the discussion portion, the second half of this meeting.
- Online attendees will remain <u>muted</u> for the first part. At that time, please use the "Chat" icon on your Zoom panel to ask questions.
- If you need Spanish translation, please chat with a staff member.



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#### Travis:

Couple of house keeping items before we begin.

We look answer your questions during the discussions portion of the meeting, today.

For those online and those in our audience here- you can choose to add your feedback using menti.com





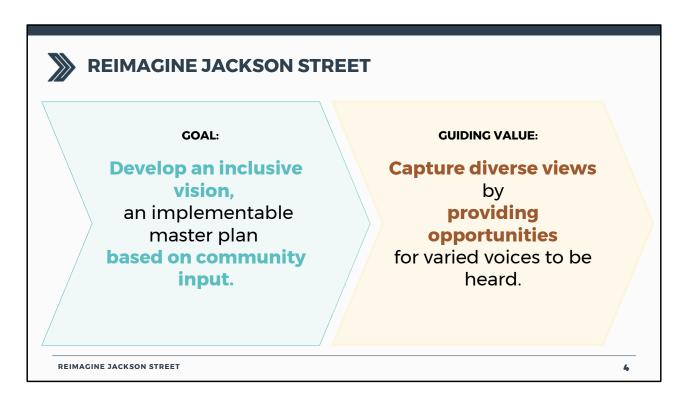
Good evening everyone. Thank you for joining us this evening.

We will begin with team introductions, then, we will review what we heard from you, then review our findings followed by an interactive workshop. We look answer your questions during the discussions portion of the meeting, today.

I would like to acknowledge the immense effort by the City, County and CRA staff who brought this project together. Staff would be please stand up, or wave if you are online.

My name is Catherine Prince, the project manager for the Jackson street master plan. I bring close to two decades of transportation planning experience, as well as, implementation- that is overseeing installation of the planned improvements. We have an incredible team with me today.

Lets begin with those online: Jennifer, Steff, Peter, Allie Our team in the room: Jay, Rick, Travis, Stacey,



REIMAGINE Jackson Street. What is your vision? The project slogan captures our intent for the master plan.

The master plan process is to provide a forum and opportunities for community members to provide your input.

We want to hear from the diverse voices along the corridor.

The ultimate goal of this project is to develop an inclusive community vision, this also must be implementable!

Your Consultant team will accomplish this by combining the data, your input along with our expertise working on similar project across Florida and the U.S.



# Share improvement options &

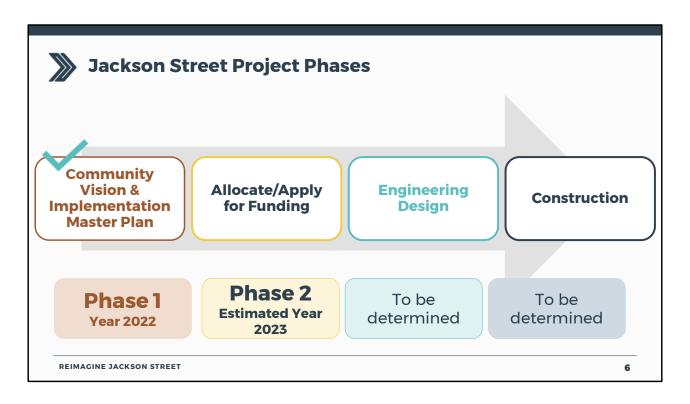
# Listen to the community

on expected improvements along Jackson Street.

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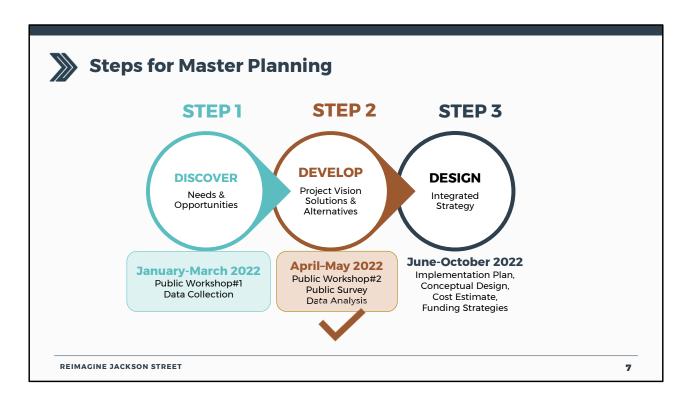
Our goal today is to share some suggestions and listen to you. So, please share your ideas, with us.



Taking a step back, this is the anticipated sequence of project phases from the City, County, the CRA.

We are in phase1- Master Plan phase now.

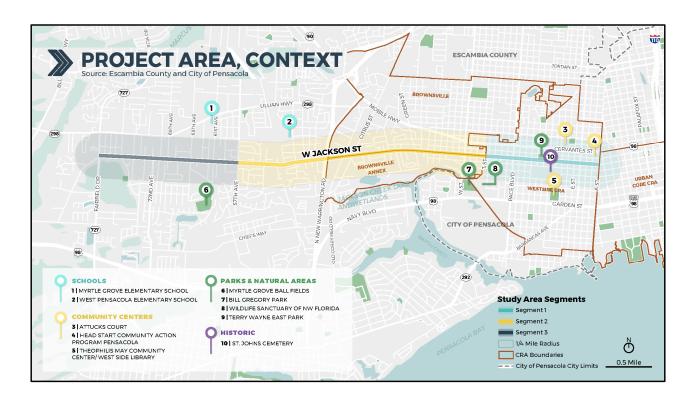
Next year, we will apply for grant funding. Timeframe for Engineering Design and construction are to be determined.



Within the master plan phase this year,

We are at Step 1- Discover. This step is to gather listen to the community's needs, desires, challenges, and gather data that's on the ground, as well as, information on planned projects.

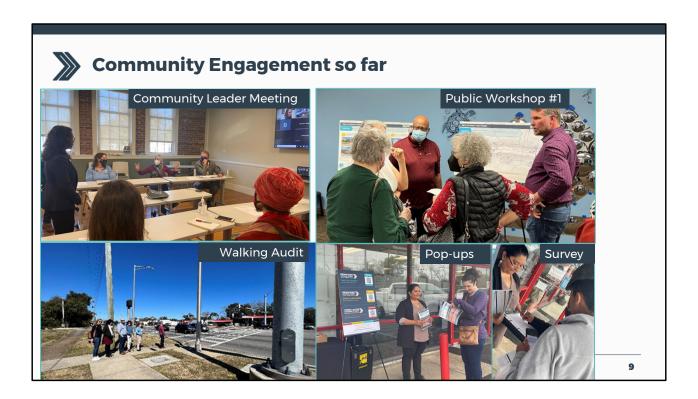
Next in Step 2- Develop. In this step, we will begin to match the community feedback with some solutions. We will comeback to the community on May 24, two months from today and share with you the ideas we have developed, and get your feedback. The last step in this phase is Step-3 Design. between June and October, we will develop and integrated strategy with a conceptual design, cost estimates, and funding strategies and list of grants to apply.



A brief overview of the project.

The project boundaries are from A Street on the East to Fairfield Drive on the West. We divided the corridor into three parts. The three segment have distinct charactertics compared to the other.

We are studying the corridor making recommendations by segment.



Today's public meeting will mark the final community input phase. We spent a majority of the time over the past 5-months listening and gathering information.

#### **February**

- Meetings with Community champions
- Walking Audit along Jackson with City & County Staff

#### March

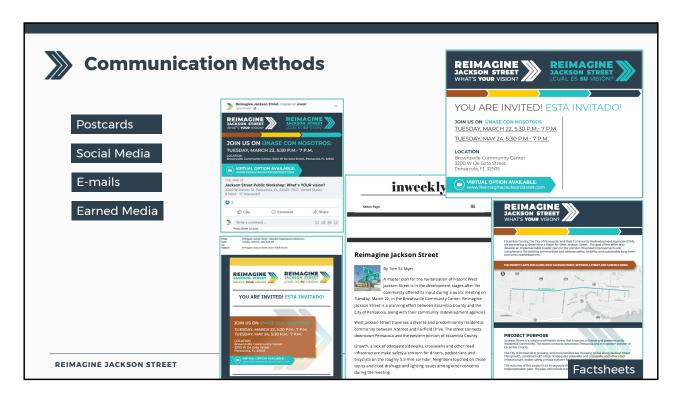
- Pop-up at three locations around Jackson Street
- Public meeting #1 with community (in-person & virtual)

#### April

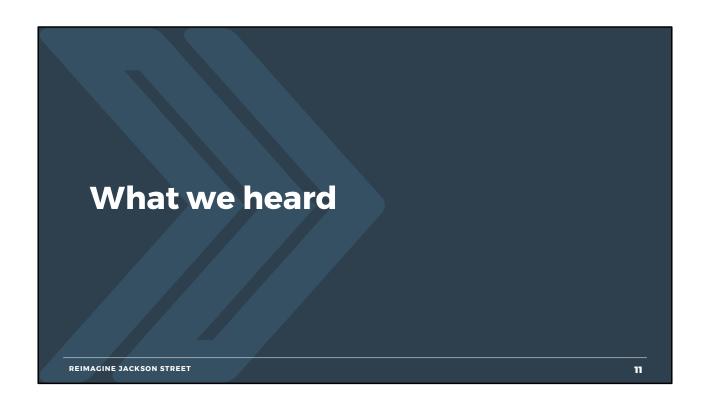
- Public Survey
- Staff City & County Workshop

#### May

- County Commission & City Council Workshop
- Public meeting #2 with community (in-person & virtual)



We used multiple communication tools to reach people. from mailing postcards, regular email updates to social media and press releases.





We had an incredible response rate from the community.

At public meeting we had about 80 people.

About 330 reponded to the survey

Survey conducted in three languages (English, Spanish, Vietnamese), between 3/21 – 4/13.

Average age was 46-64 years; 53% Live near Jackson Street



# Your Top Priorities were



- 1. Safe, Accessible Mobility Opportunities
- 2. Celebrate, Preserve Community Identity
- 3. Increase Access to Parks and Open Spaces

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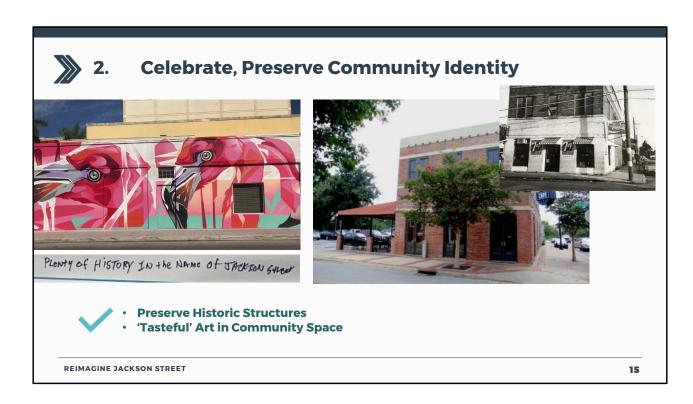
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Not surprisingly, we heard the same top priorities on the various forum we collected input.

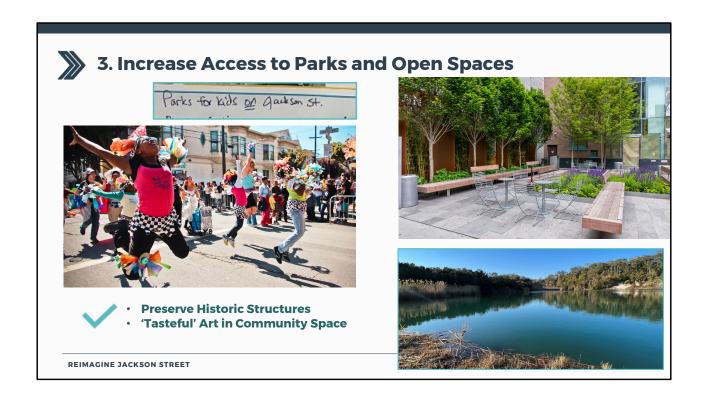
- 1) Safety and Mobility opportunities
- 2) Celebrate the community identity
- 3) Increase access to open spaces



When you, the community said safe mobility, they chose we achieve them with separated infrastructure, safe crossing opportunities



When the community said preserve community, they want to achieve it by celebrating the historic structure, using Art in community spaces.

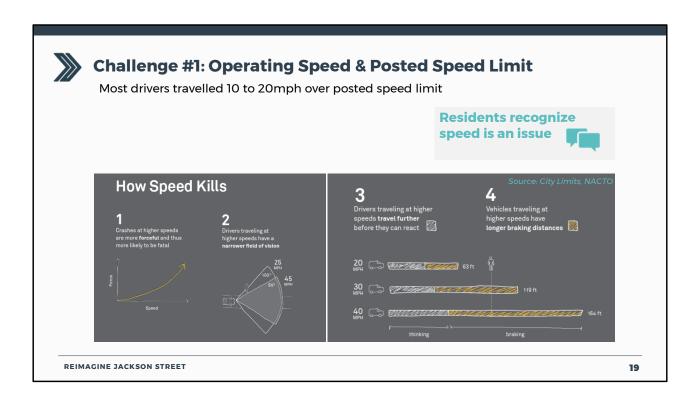


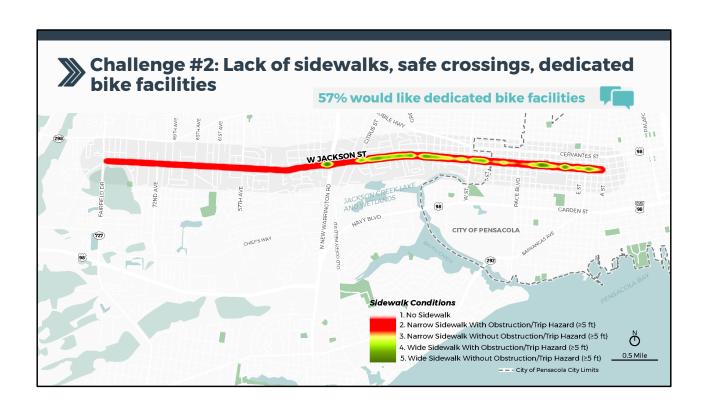
We heard carve out spaces along the corridor, also provide park spaces for children.

Also, provide mobility and access to Perdido bay on the West, Jackson Creek to the South, and Downtown.











#### **Recommendations are**

based on Proven Countermeasures for Safety

Sources:

Countermeasures That Work, NHTSA, US DOT <a href="https://www.nhtsa.gov/">https://www.nhtsa.gov/</a>

National Association of City Transportation Officials (NACTO)

https://nacto.org/

Crash Modification Factors Clearinghouse <a href="https://www.cmfclearinghouse.org/">https://www.cmfclearinghouse.org/</a>







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### Traffic Recommendations

Traffic operations are unlikely to be significantly impacted with future growth. Also, impact of potential one-way along Cervantes St showed minimal to no impact.

Jackson Street can remain a 2-lane road for foreseeable future. But, address vehicle speed, people's safety, community livability.

Implement safety and traffic calming measures

#### 1. Throughout Corridor

» Reduce posted speed limit

#### 2. At intersections

» Fairfield Drive, New Warrington Road, Old Corry Field Road, 57th Ave, and 65th Ave.

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# Vulnerability for Unintended Consequences

#### Gentrification is defined by the Urban Displacement Project as:

"a process of neighborhood change that includes economic change in a historically disinvested neighborhood —by means of real estate investment and new higher-income residents moving in - as well as demographic change - not only in terms of income level, but also in terms of changes in the education level or racial make-up of residents."

#### Risk factors that may increase displacement:

- 1. Jackson Street Improvements
- 2. Market-induced pressures
- 3. Climate Change-induced pressures

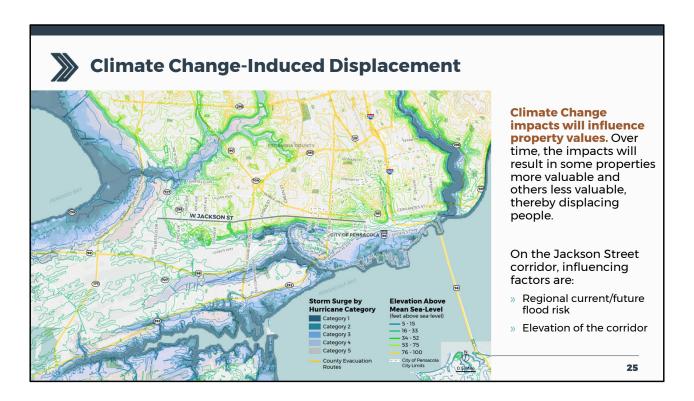
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#### Source:

https://www.urbandisplacement.org/about/what-are-gentrification-anddisplacement/

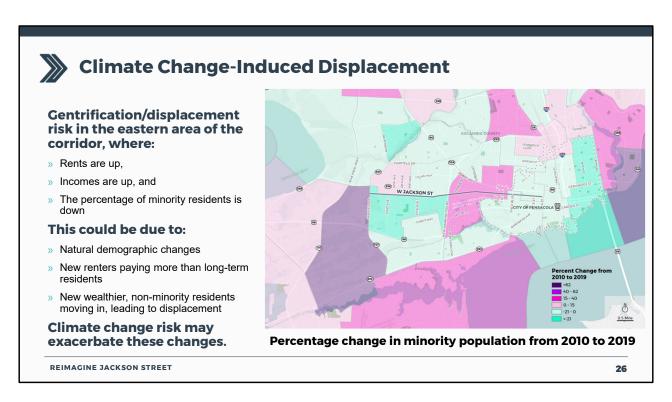
Possible mitigations for gentrification are grouped by the outcome (1) displacement and lack of building of community wealth. or (2) dilution of neighborhood's culture and history



Keenan, Hill, Gumber (2018):

https://iopscience.iop.org/article/10.1088/1748-9326/aabb32

Flood risk – storm surge, slr, precipitation



# Historical trends (2010-2019) show: Increase in median gross rent Decrease in rent as a percentage of income Decrease in % minority population



# **Sensitivity to Displacement/Gentrification**

#### **Mitigation using Policy**

**Mitigating displacement:** Some of the below programs already exist through CRAs / state

- » Build and preserve affordable housing
- » Community land trusts
- » Homeownership programs and housing advocates
- » Property tax relief and rent subsidies

#### Mitigating cultural change / lost history:

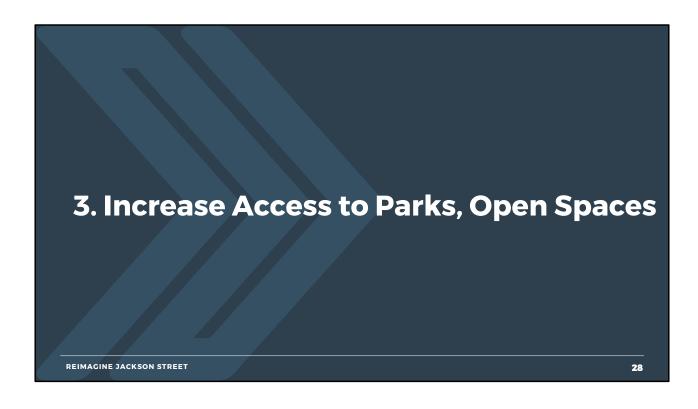
- » Creation of cultural acknowledgements
- » Funding for art spaces, community spaces, or historic preservation

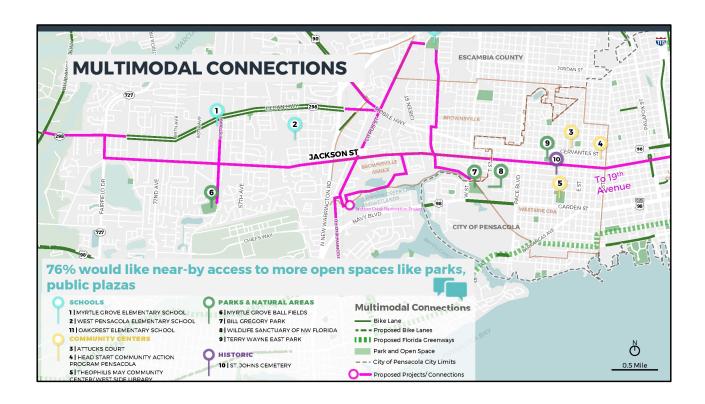
#### **Mitigation using Proactive Efforts**

Implementing affordable housing construction for City & County CRAs:

- 1) Partner with faith-based not-for-profit development partners
- 2) Identify and engage Florida-active affordable multi-family housing developers

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# Public Spaces along Jackson Street

- » Allocate urban public spaces along the corridor using setbacks at intersections.
- » Coordinate with City, County Park & Recreation Depts to evaluate potential to carve out active spaces within existing sports fields.

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# Recommendation: Implement safety and traffic calming measures at intersections and throughout the entire corridor

# Consider that unintended consequences when using unproven measures.

For example, enforcement is an ineffective countermeasure but negatively impacts communities of color

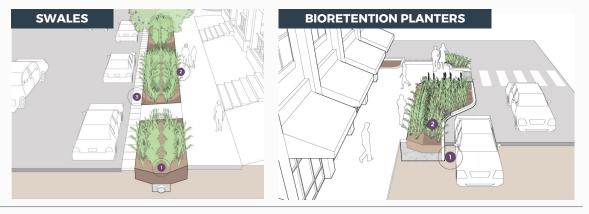
The recommendations presented are based on <u>proven</u> <u>countermeasures</u> for safety & provide co-benefits.

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# Street improvements will provide co-benefits

- 1. Increases stormwater quality
- 2. Provides buffer between vehicle and people walking, biking
- 3. Provides shade
- 4. Provides habitat for native plants and trees



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| >>> What do you            | think?                   |                              |
|----------------------------|--------------------------|------------------------------|
|                            |                          |                              |
| Option A                   | Option B                 | Option C                     |
| Love it!  Neutral  Dislike | Love it! Neutral Dislike | Love it!   Neutral   Dislike |
| REIMAGINE JACKSON STREET   |                          | 38                           |



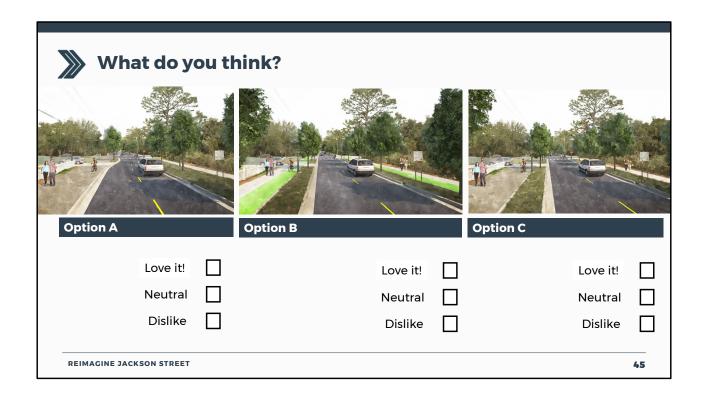


| >>> What do you            | think?                     |    |
|----------------------------|----------------------------|----|
| Option A                   | Option B                   |    |
| Love it!  Neutral  Dislike | Love it!  Neutral  Dislike |    |
| REIMAGINE JACKSON STREET   |                            | 41 |







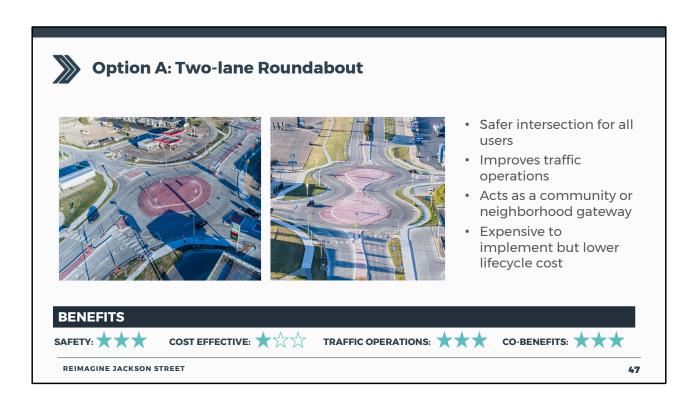


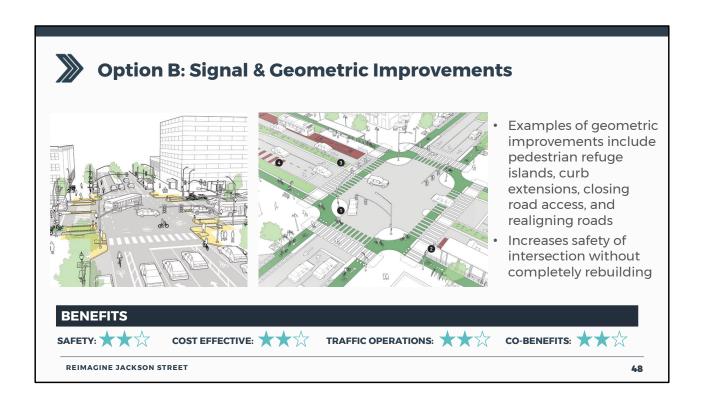


# Major Intersection Improvement Options

- 1. Roundabout
- 2. Geometric/Signal improvements
- 3. Do Nothing

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## >>> Option C: Do Nothing





- Traffic operations are relatively good today
- Maintaining existing infrastructure does not incur any capital cost for construction
- Corridor safety and multimodal mobility would not change



| What do you think?           |  |                       |  |
|------------------------------|--|-----------------------|--|
|                              |  |                       |  |
| Option A : 2-lane roundabout | Option B : Signal/geometric improvements | Option C : Do nothing |  |
| Love it!                     | Love it!                                 | Love it!              |  |
| Neutral 🗌                    | Neutral                                  | Neutral               |  |
| Dislike 🔲                    | Dislike 🔲                                | Dislike 🔲             |  |
| REIMAGINE JACKSON STREET     |  | 50                    |  |



# Minor Intersection Improvement Options

- 1. Compact roundabout
- 2. Crosswalk enhancements
- 3. 4-Way Stop

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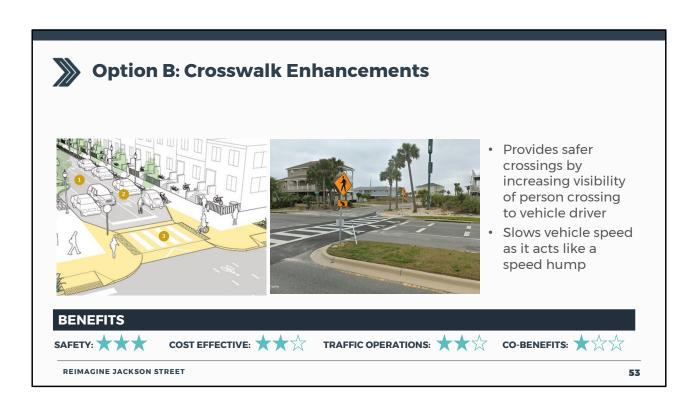


# Option A: Compact Roundabout



- Safer intersection for all users
- Improves traffic operations
- School buses and trucks can access
- Acts as a community or neighborhood gateway
- Expensive to implement but lower lifecycle cost







# Option C: 4-Way Stop Control



- Safe type of intersection for drivers, pedestrians, and cyclists
- Very inexpensive to install
- All drivers must stop at intersection regardless of traffic volumes



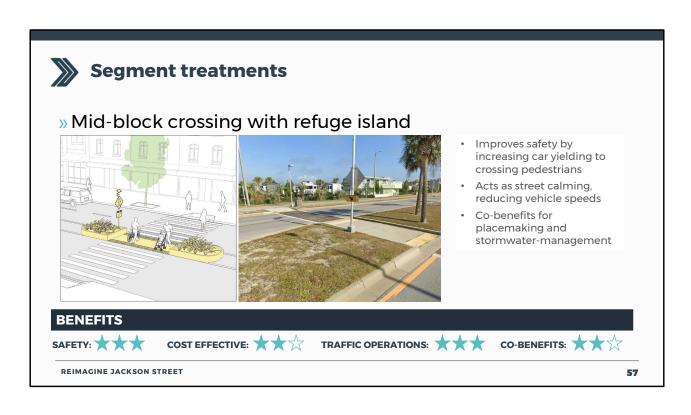
| >>> What do you th               | nink?                             |                               |
|----------------------------------|-----------------------------------|-------------------------------|
|                                  |                                   | STOP                          |
| Option A : Compact<br>Roundabout | Option B : Crosswalk enhancements | Option C : 4-way stop control |
| Love it!                         | Love it!                          | Love it!                      |
| Neutral 🗌                        | Neutral                           | Neutral                       |
| Dislike 🔲                        | Dislike                           | Dislike 🔲                     |
| REIMAGINE JACKSON STREET         |                                   | 55                            |



# Segment Improvements Options

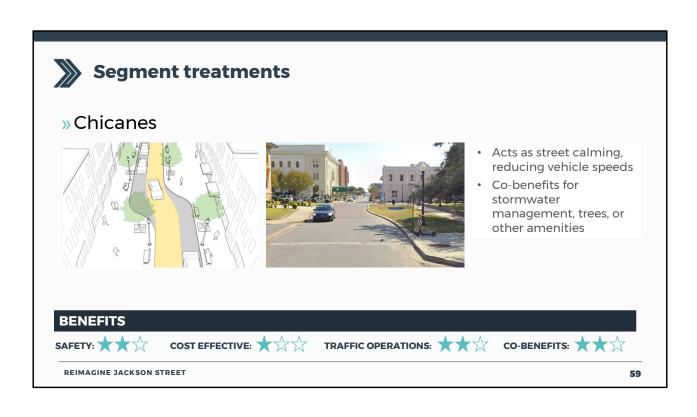
- 1. Mid-block crossings refuge islands
- 2. Rectangular rapid-flashing beacons (RRFB)
- 3. Chicanes

REIMAGINE JACKSON STREET

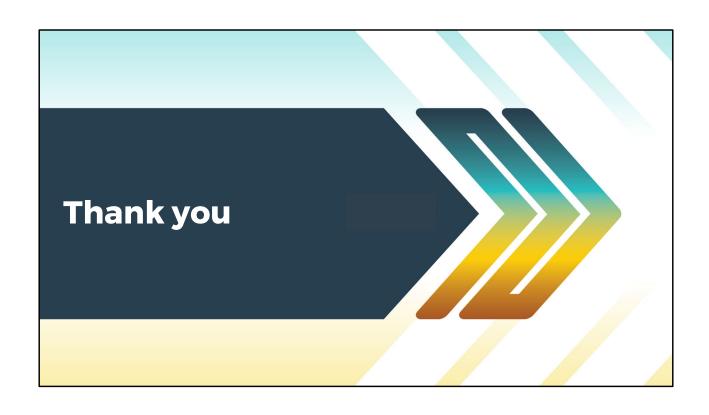


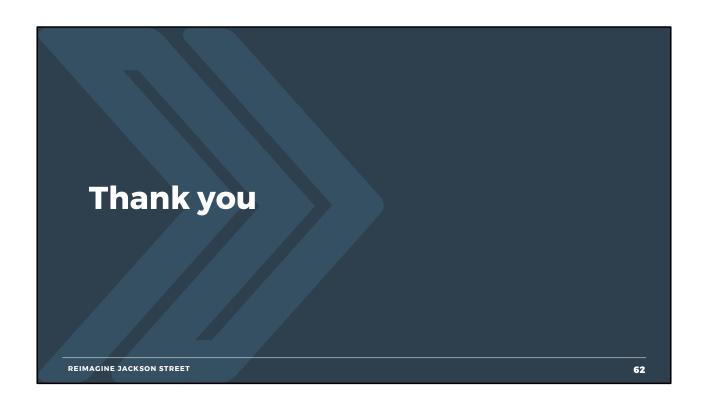


REIMAGINE JACKSON STREET



| >>> What do you th                    | hink?                                       |          |
|---------------------------------------|---|----------|
| Mid-block crossing with refuge island | Rectangular Rapid Flashing<br>Beacon (RRFB) | Chicanes |
|                                       |   |          |
| Love it!                              | Love it!                                    | Love it! |
| Neutral 🔲                             | Neutral 🔲                                   | Neutral  |
| Dislike                               | Dislike 🔲                                   | Dislike  |
| REIMAGINE JACKSON STREET              |   | 60       |



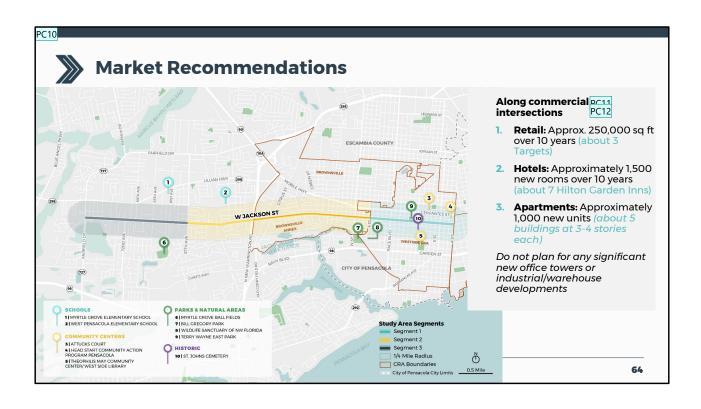




## Impact from Cervantes Blvd Analysis

- » Sensitivity analysis studied how much traffic would need to divert to **Jackson Street** 
  - » Based on potential diversion traffic if other road diets are performed in the area
  - » Intersections at W Street, Pace Blvd, and A Street were analyzed with recommended improvements
- » Results indicated that to experience LOS F, traffic volumes need to increase:
  - » 80% increase at W Street and Pace Blvd
  - » 30% increase at A Street if 4-way stop
  - » 130% increase at A Street if roundabout

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#### Slide 64

PC10 [@Waldt, Peter], can you confirm if the recommendation is at key intersections, an dnot through the entire corridor?
Prince, Catherine, 5/18/2022

PC11 massage language
Prince, Catherine, 5/23/2022

PC12 remove slide for public meeting

Prince, Catherine, 5/23/2022



### **Sensitivity to Unintended Consequences - Gentrification**

#### **Mitigation using Policy**

**Mitigating displacement:** Some of the below programs already exist through CRAs / state

- » Build and preserve affordable housing
- » Community land trusts
- » Homeownership programs and housing advocates
- » Property tax relief and rent subsidies

#### Mitigating cultural change / lost history:

- » Creation of cultural acknowledgements
- » Funding for art spaces, community spaces, or historic preservation

#### **Mitigation using Proactive Efforts**

## Implementing affordable housing construction for City & County CRAs:

- 1) Partner with faith-based not-for-profit development partners;
- Identify and engage Florida-active affordable multi-family housing developers;

A two-prong approach for site selection:

- » Vacant single-family lots along Jackson/298A that could lend themselves to a Pensacola Habitat for Humanity model
- » Approx.14 sites may lend themselves to multi-family housing and proximate to 10 faith-based institutions along the corridor

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## >>> Overview

- Looking at the history of growth in Escambia County to understand where new buildings are most likely to be built
- Brent and Ensley have attracted the most new buildings over the last 20 years
- Although less in-demand, the Jackson Street Corridor has seen some new hotels, retail stores, and apartment buildings
- Most likely new building within the study area are hotel, apartment, and supporting ground-floor retail
- The historical pace of annual growth for five land use types:

| Hospital | ty Multi-<br>Family | Retail | Office | Industrial |
|----------|---------------------|--------|--------|------------|
| 4.3%     | 2.0%                | 2.4%   | 1.3%   | 0.1%       |

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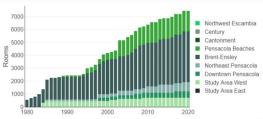




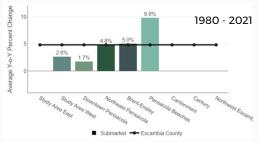
### Methodology

- Market Projection means looking to the past to see what pace of growth has been, then measuring how far we'll get if we continue at a similar pace for the next 30 to 40 years
- The future isn't set in stone, so we're looking at a range based on growth rates that might be slightly faster or slower in comparison to the last 40 years
- Policy changes to development rules and zoning would have some effect on when and where new building occurs
- But policy changes are unlikely to affect the large trends: how many people will move to/from Pensacola, which kinds of businesses will grow and which kinds will shrink, whether people come back to offices or stay remote, and so on

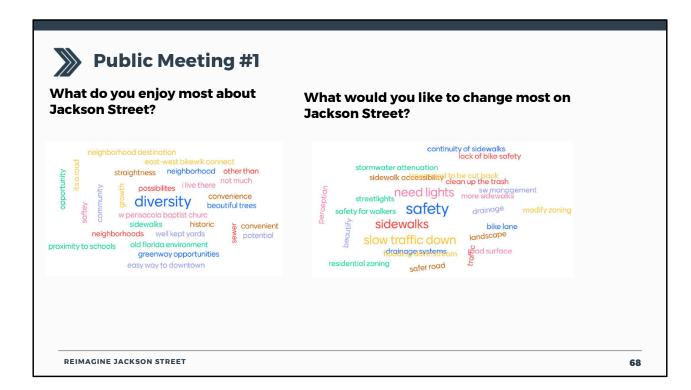
#### Hotel Rooms in Escambia County 1980-2021



#### Comparative Average Annual Growth in Hotel Rooms



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# **Survey Summary**

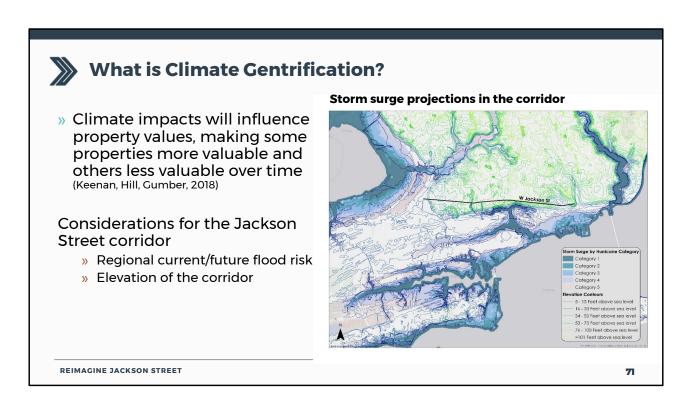
Tell us in a few words what you enjoy most about Jackson Street.

- 1. Historic homes and neighborhoods
- 2. Tree canopy
- 3. Diversity

Tell us in a few words what you would like to change on Jackson Street the most.

- 1. Safety and security
  - Lighting
  - Law enforcement presence
  - Pedestrian safety
- 2. More parks
- 3. Affordable housing

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Keenan, Hill, Gumber (2018):

https://iopscience.iop.org/article/10.1088/1748-9326/aabb32

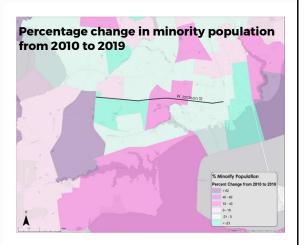
Flood risk – storm surge, slr, precipitation



## Climate Gentrification Risk on Jackson Street

- » Area of concern on the eastern portion of the corridor study area
- » Historical trends from 2010-2019 indicate that people of lower incomes are displaced. Indicators are
  - » Increase in median gross rent
  - » Decrease in rent as a percentage of income
  - » Decrease in % minority population
  - » Decrease in zero car households

#### Climate change risk may exacerbate these changes



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