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Please note: There is not a "Save" button in this application. The application will save all entered information as you go.

Do not click past the signature page (final question) until you have completed all questions, as your application will be automatically submitted.

***If you have clicked past the signature page without completing the application, please contact the Program (CDBG-DRInfrastructureApp@DEO.MyFlorida.com) immediately to reset your application link.***

#### General Information:

Local Government Applicant Name

Escambia County

Official Project Title

Relocation and Construction of Energy Efficient Escambia County Area Transit Center, Emergency Shelter, and regional stormwater pond outside of a Special Flood Hazard Area.

Unique Entity Identifier (UEI)

LLHWX867E5J6

Federal Employer Identification Number (FEIN)

59-6000598

Please select which qualifying county the project is located in.

- Bay
- Escambia**
- Okaloosa
- Santa Rosa
- Walton

Application Preparer: (This is the city/town/county employee that DEO will contact regarding any question within your submitted application.)

First and Last Name	Elizabeth Kissel
Title	Grants and Special Projects Manager
Mailing street address	221 Palafox Place, Suite 420
City	Pensacola
State	FL
Zip	32502
Phone Number	850-595-3935
Email Address	ekissel@myescambia.com

Does the Application Preparer also serve as the project lead?

- Yes**
- No

Local project manager/lead contact: (This is the person who will lead the project locally.)

First and Last Name	Elizabeth Kissel
Title	Grants and Special Projects Manager
Mailing Street Address	221 Palafox Place, Suite 420
City	Pensacola
State	FL
Zip	32502
Phone Number	850-595-3935
Email Address	ekissel@myescambia.com

Type of Funding Sought:

- Infrastructure Activities (Storm Tie-Back)
- Mitigation Activities (No Storm Tie-Back)
- Infrastructure Activities with Mitigation Measures (Storm Tie-Back with Hardening and Resiliency)**

If the Infrastructure funding sought incorporates mitigation measures, can the Infrastructure

If the infrastructure funding sought incorporates mitigation measures, can the infrastructure project be completed without additional funding for the mitigation measures?

- Yes**
- No
- N/A

Total **CDBG-DR** requested (in dollars):

\$26,550,000.00

Total **CDBG-MIT** requested (in dollars):

\$5,000,000.00

Total Leverage (in dollars):

\$1,000,000.00

Total Project Budget (in dollars):

\$32,550,000.00

Select which leveraged funds have been procured for the program or project, if any (select all that apply).

FEMA

Private Funds

**Local Match**

Other

State Funds

Does the proposed recovery activity reside within a tribal jurisdiction?

- Yes
- No**

Does the proposed recovery activity exist within any municipality(s)?

**Yes**

No

Please state which municipality(s) the proposed project effects.

City of Pensacola, Town of Century, City of Gulf Breeze

Does the proposed recovery activity involve any unincorporated area(s)?

**Yes**

No

Please state which unincorporated area(s) the proposed project effects.

Escambia County

Applicants must be covered by the National Flood Insurance Program (NFIP) to receive CDBG-DR funding, or they will be disqualified.

Is the local government covered by the National Flood Insurance Program (NFIP)?

**Yes**

No

Are there any co-applicants involved in this project?

Yes

**No**

Location of Proposed Project:

Street Address

100 Clarinda Lane

City

Pensacola

State

FL

Zip

32505

Please give a brief description of the proposed project (1-2 sentences).

Escambia County Area Transit (ECAT) is requesting funding for a new state of the art, energy efficient

Escambia County Area Transit (ECAT) is requesting funding for a new state of the art, energy-efficient and resilient facility for transit operations, to include fixed-route as well as ADA and Transportation Disadvantaged paratransit services. By relocating our operations out of its current flood zone, the new building will be built to enhanced hurricane protection area (EHPA) specifications allowing it to function as an Emergency Shelter, mitigate area flooding with a regional stormwater pond while also providing bus services to assist in evacuations as needed.

Please select which National Objective the project addresses:

**Low-Moderate Income**

Urgent Need (as outlined in the conditions of the Infrastructure section of the Hurricane Sally Policy Manual)

Total service area population served:

1,185 New ECAT Location, 1,250 Old ECAT Location, 205,445 Bus Stop Locations

Total LMI Population served:

1,073 New ECAT Location, 1,050 Old ECAT Location, 100,500 Bus Stop Locations

Percent % LMI:

87.76% New ECAT Location, 84% Old ECAT Location, 48.9% Bus Stop Locations

Total number of **Low- Income** Citizens served:

885 New ECAT Location, 725 Old ECAT Location, 57,660 Bus Stop Locations

Total number of **Moderate- Income** Citizens served:

188 New ECAT Location, 325 Old ECAT Location, 42,840 Bus Stop Locations

How was the LMI data obtained for this project?

Survey Data

**Census Block Data**

Please specify which census blocks were used in calculating LMI area.

The census information came from HUD data sets from the HUD Exchange website. Numbers are based on the American Community Survey 2011 – 2015 data.

Select which Congressional District the Project or Program resides in (select all that apply).

**District 1** District 2



Select which Florida Senate District the Project or Program resides in (select all that apply).

**District 1** District 2



Select which Florida House District the Project or Program resides in (select all that apply).

**District 1**

District 4

**District 2**

District 5

District 3

District 6

Please select which eligible **Infrastructure** activity that best describes the proposed program or project:

- Restoration of Infrastructure
- Public Facilities such as emergency community shelters
- Re-nourishment of protective coastal dunes systems
- Demolition, rehabilitation of publicly or privately owned commercial or industrial buildings
- Repairs to water lines and systems, sewer lines and systems, drainage, and flood mitigation systems**
- Other

Please select which eligible **Mitigation** activity best describes the proposed program or project, if applicable:

Development of mitigation standards, regulations, policies, and programs

**Relocation of structures, infrastructure, and facilities out of vulnerable areas; permanent relocation of public facilities located in high-risk areas, appropriate**

- Regulations, permits, and programs
- Adherence to FEMA code+, statewide building code, and floodplain management regulations
- Dam safety programs, seawalls, and levee systems
- Acquisition of flood prone and environmentally-sensitive lands
- Retrofitting/hardening/elevating structures and critical facilities
- Located in high risk areas, appropriate relocation assistance and rebuilding in low-risk areas within the neighborhood or areas of opportunity
- Enlarge a dam or levee beyond the original footprint of the structure that existed prior to the disaster event, after obtaining pre-approval from HUD and any federal agencies that HUD determines are necessary based on their involvement or potential involvement with the levee or dam
- Public awareness/education campaigns
- Improvement of warning and evacuation systems
- Other

## Project Description

Write an overview/summary of the **Infrastructure project with Mitigation measures** being proposed.

What is the project purpose?

Describe how the work will be completed and the team responsible for work completion.

Explain the method(s) used to determine project funding requirements.

Describe the anticipated outcomes. Describe how the project will be maintained after it is completed.

(If applying for an Infrastructure project that incorporates mitigation measures, clearly describe how mitigation efforts will produce a hardened and resilient project outcome.) Submit your response in the text box in 2,500 words or less.

Our Escambia County Area Transit (ECAT) service area consists of Escambia County, the City of Pensacola, and a few stops in Santa Rosa County in the City of Gulf Breeze. Escambia County and ECAT staff are both dedicated to the success and resilience of this structure and community. Our approach is relocation, flood mitigation, and hardened storm structures that are designed using sustainable building construction standards that are energy efficient to provide a more stable and reliably safe facility to shelter residents and assist with evacuations in the event of an emergency. Escambia County's Facility Management team will take the lead on the overall project including coordinating with purchasing to secure our Professionals including an Architect, Engineer, Environmental Permitting professionals, and Construction Contractors through a competitive bid process. They will also be responsible for overseeing the day-to-day operations of the project. The County's Grants Management team will coordinate with facilities and the procurement office, as well as review all documentation to ensure we remain in full compliance with the grants policies and procedures and meet all the reporting requirements. Project Milestones: Approximately 34 to 38 months to complete this project. • Procurement of Design Professionals: Architect and Engineer and Environmental Permitting – 3 months • Design Criteria Development including Concept Schematics – 3 months • Architectural and Engineering Design Process with Public Bid Technical Specifications– 6 to 8 months • Permitting/Plan Review – 2 months • Procurement of Construction General Contractor - 3 months • Construction and Facility Equipment Purchases – 14 to 16 months • ECAT Relocation to the New Facility/Project closeout – 3 months

The method used to determine project funding requirements was reviewing RS Means and comparing this project to some of similar project bids. RS Means is running between \$300 - \$350/SF, but we recently received an architects estimate on the proposed Brentwood Tax Collector's Office that was nearly \$450/SF. With the application of enhanced hurricane resistance design and construction standards for the new ECAT transit center and the addition of emergency lighting, emergency power, a HEPA-ultraviolet germicidal irradiation (UVGI) filtered ventilation system, photoluminescent route-marking, public restrooms, commercial kitchen, and shower areas we are anticipating between \$450 to \$500 a square foot. In support of improvements to the ECAT facility, Escambia County will provide 23 parcels of land totaling 7.21 acres, with the possibility of more, for a new ECAT facility located on Clarinda Lane. Relocation of the transit center will immediately resolve flooding issues of the ECAT facility. Both sites are in a flood zone X plain, which lowers our risk of annual flooding to between 0.2-1%. However, the elevation for the Fairfield Drive transit center is 68 feet above sea level. The new location on Clarinda Lane has an elevation between 82-84 feet above sea level, reducing the risk of flooding due to the higher elevation. Keeping the ECAT facility at the same location will only continue to cause the building to be extremely vulnerable to damage from future storms of any size. Additionally, to assist with flood mitigation, an aesthetically pleasing regional stormwater pond will be created for the new Clarinda Lane site to assist this Superfund and Community Redevelopment Area with safeguarding from any future water damage issues. Once the relocation is complete, Escambia County will develop and incorporate future plans to mitigate flooding at the current Fairfield Drive location by installing a regional stormwater pond as well, reducing flood issues within multiple areas of our County. The new 55,000+sqft facility that is situated over 7+ acres will provide efficient and streamlined bus services to all residents of the area. At the Clarinda location, we will be able to triple the size of our current facility on Fairfield Dr. ECAT's current bus routes are heavily accessible throughout the LMI census tracts of Escambia County. Of the 139 block groups making up the ECAT bus stop service areas, 65 have an LMI% greater than or equal to 51% LMI. In addition, we ensured that we kept the new ECAT location in a LMI area of 87.76% to continue to increase employment opportunities and ensure the convenience of the facility to those that utilize it most. By constructing an improved and size increased transit center, we are providing adequate space to open as a shelter. To be sure we can assist county residents during evacuations of severe storms, the new transit center will be constructed to enhanced hurricane protection area (EHPA)



specifications meeting the American Red Cross (ARC) Hurricane Evacuation Shelter Selection Standards (ARC HESSS, June 2018). Application of enhanced hurricane resistance design and construction standards for the new ECAT transit center will increase the available hurricane evacuation shelter spaces in Escambia County. ECAT planners and designers will incorporate the American Red Cross' HESSS (formerly ARC 4496) for an EHPA during the planning and design process. ARC HESSS requires that public hurricane evacuation shelters be designed, constructed and capable of withstanding wind loads according to the American Society of Civil Engineers Standard 7, Minimum Design Loads for Buildings and Other Structures (ASCE 7). The wind load performance of modern building codes and standards is to prevent or reduce deaths and injuries within the built environment. This is achieved through design and construction of buildings such that, under design loads, primary load carrying systems remain stable and do not collapse. To ensure the ECAT facility will become a certified evacuation shelter building, the following types of hardening specifications will be made to the exterior:

- o Buildings will have 10°-30° pitched, hipped roofs, or with heavy concrete roofs
- o Reinforced masonry only
- o Buildings will be no more than 60 feet high
- o Buildings is located in sheltered areas (protected from strong winds)
- o Buildings will have access routes that are not tree-lined
- o Buildings will meet ASCE 7-98 or ANSI A58 (1982) structural design criteria
- o Buildings will follow all local building and fire codes.

In addition to the essential requirements that must be provided in the design of the shelter, the interior plans of the transit center will be created with convenience, safety, and comfort in mind. The multi-use shelter will include emergency lighting, emergency power, a HEPA-ultraviolet germicidal irradiation (UVGI) filtered ventilation system, photoluminescent route-marking, public restrooms, commercial kitchen, and shower areas. Good ingress and egress along with repetitive notifications of the structural system is crucial. Emergency power may be required for both lighting and ventilation. Any generator relied on for emergency power will be protected with an enclosure designed to the same criteria as the shelter. Maintaining power and lighting during severe storms provides a sense of calm and security to those in the center. ECAT's short-term safe refuge will also include any other emergency provisions deemed necessary by FEMA such as emergency blankets, food and water, etc. After this project is complete, our current Escambia County Facility team will maintain the grounds and facility and our experienced ECAT team will manage the day-to-day business.

## Damage Summary

Write an overview/summary of how Hurricane Sally's damage impacted the service area.

- 1) How did Hurricane Sally impact the service area?
- 2) Describe if and how Hurricane Sally exacerbated any previous service area issues.

Submit your response in the text box in 1,500 words or less.

Our Escambia County Area Transit (ECAT) service area consists of Escambia County, the City of Pensacola, and a few stops in Santa Rosa County in the City of Gulf Breeze. On September 16, 2020, Hurricane Sally made landfall in the Florida Panhandle, near Pensacola, and left a significant amount of damage in its wake. Hurricane Sally brought heavy rainfall and flooding, causing damages to housing, businesses, and infrastructure in our entire ECAT service area. Thousands of structures were damaged in Escambia and Santa Rosa Counties by strong wind and storm surge. Many homes suffered roof and siding damage, and reports indicate that at least 240,000 customers lost power due to widespread downed trees and power lines and up to 24.88 inches of rain was reported in some areas. Publicly owned facilities in the service area received storm-related damage, including our ECAT facility. The high velocity winds, wind-blown debris, and wind driven rain of Hurricane Sally damaged the ECAT buildings including the Administration building, Bus Wash, Fuel Depot, and Satellite building. The ECAT facility suffered extreme water damage due to flooding in the area and severe roof leakage in multiple areas of the building. Roadways were also affected by Hurricane Sally; mainly the Three Mile Bridge, better known as the Pensacola Bay Bridge. Multiple homes broke loose from the Three Mile Bridge as the

known as the Pensacola Bay Bridge. Multiple barges broke loose from the Three Mile Bridge as the finishing touches on the nearly \$400 million project were getting completed. A loose construction barge knocked a portion of roadway out of the Pensacola Bay Bridge during Hurricane Sally. The bridge, which is the main artery between Pensacola and Gulf Breeze, was significantly damaged during Hurricane Sally causing the bridge to be shut down for 8 months. Alternative routes were used for travel across the bay. ECAT continued to provide assistance by modifying our route services during this time to continue providing access between Escambia and Santa Rosa County as effectively as possible.

Describe how the proposed CDBG DR-funded program and/or project will pro-actively invest in resilience to damage from future storms as specified in the Federal Register and Action Plan.

Submit your response in the text box in 1,500 words or less.

Escambia County and ECAT staff are both dedicated to the success and resilience of this structure and community. Our approach is relocation, flood mitigation, and hardened storm structures that are designed using sustainable building construction standards that are energy efficient to provide a more stable and reliably safe facility to shelter residents and assist with evacuations in the event of an emergency. In support of improvements to the ECAT facility, Escambia County will provide 23 parcels of land totaling 7.21 acres, with the possibility of more, for a new ECAT facility located on Clarinda Lane. Relocation of the transit center will immediately resolve flooding issues of the ECAT facility. Both sites are in a flood zone X plain, which lowers our risk of annual flooding to between 0.2-1%. However, the elevation for the Fairfield Drive transit center is 68 feet above sea level. The new location on Clarinda Lane has an elevation between 82-84 feet above sea level, reducing the risk of flooding due to the higher elevation. Keeping the ECAT facility at the same location will only continue to cause the building to be extremely vulnerable to damage from future storms of any size. Additionally, in an effort to assist with flood mitigation, an aesthetically pleasing regional stormwater pond will be created for the new Clarinda Lane site to assist this Superfund and Community Redevelopment Area with safeguarding from any future water damage issues. Once the relocation is complete, Escambia County will develop and incorporate future plans to mitigate flooding at the current Fairfield Drive location by installing a regional stormwater pond as well, reducing flood issues within multiple areas of our County. The new 55,000+sqft facility that is situated over 7+ acres will provide efficient and streamlined bus services to all residents of the area. At the Clarinda location, we will be able to triple the size of our current facility on Fairfield Dr. ECAT's current bus routes are heavily accessible throughout the LMI census tracts of Escambia County. Of the 139 block groups making up the ECAT bus stop service areas, 65 have an LMI% greater than or equal to 51% LMI. In addition, we ensured that we kept the new ECAT location in a LMI area of 87.76% to continue to increase employment opportunities and ensure the convenience of the facility to those that utilize it most. In FY2022, ECAT provided 109,590 unlinked Demand-Response paratransit passenger trips, and 733,141 unlinked Route passenger trips. Together, both ECAT programs provided 2,202,931 miles of service and 156,107 hours of service to residents of Escambia County. In comparison, prior to COVID in FY2019, ECAT provided 1,398,149 unlinked route passenger trips and 106,476 paratransit passenger trips. Our Demand-Response paratransit program is specialized for those who are transportation disadvantaged (TD), mainly within LMI census tracts, and often have a disability. We at ECAT are proud to offer service specifically for individuals with disabilities who are unable to use our fixed-route service. For ADA eligible riders wishing to travel, we provide both curb-to-curb and upon request, door-to-door transportation. Our main route service consists of multiple bus stops within LMI areas to accommodate passengers with their daily trips to work, doctors, hospitals, education facilities, and other types of assistance or agencies that may improve their quality of life. ECAT is currently undergoing a Comprehensive Operations Analysis (COA) to find where more improvements can be made and work on expanding those services to raise our passenger numbers to the pre-COVID range. With expansion of services comes the need to accommodate greater crowds, in a larger facility, who may be waiting for their route to arrive. By constructing an improved and size increased transit center, we are providing adequate space to open as a shelter. To be sure we are able to assist county residents during evacuations of severe storms, the new transit center will be constructed to enhanced hurricane protection area (EHPA) specifications meeting the American Red Cross (ARC) Hurricane Evacuation Shelter Selection Standards (ARC HESSS, June 2018). Application of enhanced hurricane resistance

design and construction standards for the new ECAT transit center will increase the available hurricane evacuation shelter spaces in Escambia County. ECAT planners and designers will incorporate the American Red Cross' HESSS (formerly ARC 4496) for an EHPA during the planning and design process. ARC HESSS requires that public hurricane evacuation shelters be designed, constructed and capable of withstanding wind loads according to the American Society of Civil Engineers Standard 7, Minimum Design Loads for Buildings and Other Structures (ASCE 7). The wind load performance of modern building codes and standards is to prevent or reduce deaths and injuries within the built environment. This is achieved through design and construction of buildings such that, under design loads, primary load carrying systems remain stable and do not collapse. To ensure the ECAT facility will become a certified evacuation shelter building, the following types of hardening specifications will be made to the exterior:

- o Buildings will have 10°-30° pitched, hipped roofs, or with heavy concrete roofs
- o Reinforced masonry only
- o Buildings will be no more than 60 feet high
- o Buildings is located in sheltered areas (protected from strong winds)
- o Buildings will have access routes that are not tree-lined
- o Buildings will meet ASCE 7-98 or ANSI A58 (1982) structural design criteria
- o Buildings will follow all local building and fire codes.

In addition to the essential requirements that must be provided in the design of the shelter, the interior plans of the transit center will be created with convenience, safety, and comfort in mind. The multi-use shelter will include emergency lighting, emergency power, a HEPA-ultraviolet germicidal irradiation (UVGI) filtered ventilation system, photoluminescent route-marking, public restrooms, commercial kitchen, and shower areas. Good ingress and egress along with repetitive notifications of the structural system is crucial. Emergency power may be required for both lighting and ventilation. Any generator relied on for emergency power will be protected with an enclosure designed to the same criteria as the shelter. Maintaining power and lighting during severe storms provides a sense of calm and security to those in the center. ECAT's short-term safe refuge will also include any other emergency provisions deemed necessary by FEMA such as emergency blankets, food and water, etc. Buildings consume energy and resources at an alarming rate. We feel we can do better! Other building and design specifications to the new transit facility are set to comply with our local Escambia County Energy Conservation plan and Community Redevelopment Area plans. Reduce, Reuse, Recycle, and conserve energy by using clean energy are our goals. During the planning and design process, ECAT will utilize every option available to ensure we are following the most up-to-date sustainable building standards, strategies and practices for reducing or eliminating negative environmental impacts and creating positive ones at a previous Superfund site. Sustainable buildings save money, improve efficiency, lower carbon emissions and create healthier places for people. They are critical to addressing climate change and meeting environmental, social, and governance (ESG) goals, enhancing resilience, and supporting more equitable communities. Taking the appropriate steps with relocating and creating clear and specific building designs like these will not only aid in preserving a county building and provide safety to our residents, but it also supports the protection and preservation of county vehicles and other equipment. Flooded vehicles may have high voltage and short circuits that can shock and cause fires, which would only create another emergency event that can be avoided. We will pro-actively invest in resilience to damage from future storms in every avenue available.

Describe how the proposed activity will address an Unmet Need tied to the impact of damage from the disaster (Note: All **CDBG-DR** activities must clearly address an impact of the disaster). :

Submit your response in the text box in 1,500 words or less.

The relocation and new construction of the ECAT building is vital to future evacuation, shelter, and transportation planning for all income levels. Escambia County's largest shelter is the Bay Center which accommodated up to 80 evacuees during Hurricane Sally. With the relocation of the transit center, we not only create the opportunity of expanding our transit services but will generate a new emergency shelter to accommodate more residents, enhance our ability to provide smooth evacuation assistance through our 44 transit buses and/or cutaways, and aid in the preservation of county vehicles and equipment. Currently with severe weather, ECAT must relocate our transits to another site to ensure our vehicles do not become stranded and out of service at our current site due to flooding, like with Hurricane Sally. Because of this, past operations and location caused some confusion for transit

riders/residents. The new ECAT facility will be able to assist and host 100 residents as well as single-handedly process, prepare, and evacuate a larger number of evacuees through our transits, as ECAT is the only community transportation coordinator in Escambia County. By securing our fleet vehicles at the new location site safe from flooding, we are allowing our fleet to be at maximum service while assisting with evacuations. Escambia County will always work hard to ensure our residents safety and help transport those who live in flood prone areas, etc. away from the storm area and damage. Having ECAT's fleet and facility safe from flooding allows for immediate readiness of Escambia County and Staff that enhances evacuation timeliness, reduces distress among residents, and increases the number of residents brought to safety faster. The Clarinda Lane location is in a more elevated area in Escambia County. In an effort to assist with flood mitigation, an aesthetically-pleasing regional stormwater pond will be created for the new Clarinda Lane site to assist this Superfund and Community Redevelopment Area with safeguarding from any future water damage issues. Once the relocation is complete, Escambia County will develop and incorporate future plans to mitigate flooding at the current Fairfield Drive location by installing a regional stormwater pond as well, reducing flood issues within multiple areas of our County. The relocation of our ECAT facility will address multiple unmet needs tied to the impact of damage from Hurricane Sally, such as flood mitigation and an additional emergency shelter.

Describe how the proposed activity will address an Unmet Need and harden the project against future disasters (Note: All **CDBG-MIT** activities must clearly address hardening and resiliency against future disasters). :

Submit your response in the text box in 1,500 words or less.

Hurricane Sally made landfall in 2020. Due to the coronavirus (COVID-19) pandemic many residents may have planned to stay in place during the storm, causing them to remain in harm's way. ECAT's new facility will have state of the art air and water filtration systems to help safeguard those in the shelter from future pandemics and/or current airborne illnesses, etc. The construction of the ECAT building will utilize every option available to ensure we are following the most up-to-date sustainable building standards, strategies and practices while providing and creating a resilient and storm-hardened structure that is energy-efficient and prepared to be as self-sustaining as possible during power outages. Application of enhanced hurricane resistance design and construction standards for the new ECAT transit center will increase the available hurricane evacuation shelter spaces in Escambia County. ECAT planners and designers will incorporate the American Red Cross' HESSS (formerly ARC 4496) for an EHPA during the planning and design process. ARC HESSS requires that public hurricane evacuation shelters be designed, constructed and capable of withstanding wind loads according to the American Society of Civil Engineers Standard 7, Minimum Design Loads for Buildings and Other Structures (ASCE 7). The wind load performance of modern building codes and standards is to prevent or reduce deaths and injuries within the built environment. This is achieved through design and construction of buildings such that, under design loads, primary load carrying systems remain stable and do not collapse. To ensure the ECAT facility will become a certified evacuation shelter building, the following types of hardening specifications will be made to the exterior:

- o Buildings will have 10°-30° pitched, hipped roofs, or with heavy concrete roofs
- o Reinforced masonry only
- o Buildings will be no more than 60 feet high
- o Buildings is located in sheltered areas (protected from strong winds)
- o Buildings will have access routes that are not tree-lined
- o Buildings will meet ASCE 7-98 or ANSI A58 (1982) structural design criteria
- o Buildings will follow all local building and fire codes.

Escambia County's largest shelter is the Bay Center which accommodated up to 80 evacuees during Hurricane Sally. With the relocation of the transit center, we not only create the opportunity of expanding our transit services but will generate a new emergency shelter to accommodate 100 more residents. During Hurricane Sally, ECAT was only able to assist with evacuations due to flooding in the area, flooding of the building, and flooding of the maintenance shop. Relocation and new construction of the ECAT facility is key to the success of future evacuation and shelter planning in Escambia County. The Clarinda Lane location currently has an elevation of 82-84 feet above sea level, averaging 13 feet higher in elevation from the current Fairfield Drive site at 68-72 feet above sea level. The Clarinda Lane transit center will be constructed and designed with a regional stormwater pond to alleviate any high water in the area to make certain that the new ECAT as well as other commercial and residential surrounding properties are protected from flooding and water damage from future disasters.

from future disasters.

Describe the roles of key staff, contractors and/or vendors in operations management of the proposed CDBG-DR/CDBG-MIT funded program and/or project. List any additional staff to be hired and/or procured and for what roles.

Submit your response in the text box in 1,500 words or less.

Escambia County's Facility Management team will take the lead on the overall project including coordinating with purchasing to secure our Professionals including an Architect, Engineer, Environmental Permitting professionals, and Construction Contractors through a competitive bid process. They will also be responsible for overseeing the day-to-day operations of the project. The County's Grants Management team will coordinate with facilities and the procurement office, as well as review all documentation to ensure we remain in full compliance with the grants policies and procedures and meet all of the reporting requirements. For over 35 years Escambia County has received HUD funding support. As a CDBG Entitlement Community the County has received in excess of \$80,000,000 over that time period, and as the lead jurisdiction of the Escambia HOME Consortium the County has received over \$45,000,000. The Neighborhood Enterprise Division of the County's Neighborhood and Human Services Department has maintained full compliance with all federal cross-cutting regulation in the utilization of these funds.

What is the experience and capacity of key members of the management team?

Submit your response in the text box in 1,500 words or less.

Elizabeth Kissel Grants and Special Projects Manager Ms. Kissel has managed several grants for the county including \$57.2 million in COVID-19 CARES Act funding, 178 FEMA projects from Hurricane Sally totaling an estimated number of damages at \$131 million, the America Rescue Plan funds in the amount of \$61.8 million and is currently assisting in our recent \$4.1 million HOME-ARP grant funding. She has been responsible for ensuring that we are utilizing these funds in accordance with the approved guidance, reporting requirements, and citizen participation. Amber Borden Escambia County Area Transit (ECAT) – Grant Coordinator Mrs. Borden has over 12 years' experience of property management with preparation, administration, and completion of multiple successful grant applications for programs of building renovation, including CDBG funding, for low-income housing at the Housing Authority of the City of Dalton (HACD) in Georgia. Grant funding experience also includes long term, unrestricted funding for programming and fundraising event planning for Pace Center for Girls, a Department of Juvenile Justice program and funding recipient, as the Development Director. As the Assistant Director of HACD, Mrs. Borden also provided oversight of staff, operations, benefits administration, creation of policies and procedures, and budgeting assistance. Certifications: Certified Manager of Maintenance (CMM), National Center for Housing Management (NCHM) Fair Housing Specialist Certification (FHS), National Center for Housing Management (NCHM) Cathy Goetz Escambia County Area Transit (ECAT) – Finance Manager Mrs. Goetz has 30+ years' experience of financial management. In her roles, she has been responsible for the oversight and compliance of all financial functions of multiple federal institutions. Mrs. Goetz has been on ECAT's leadership staff since 2021 and currently manages all financial functions of ECAT including the supervision of various staff performing professional, administrative, and technical work related to accounting, budgeting and grant work. Mrs. Goetz's grant experience includes preparation, administration, and completion of federal grant applications, drawdown requests, and communications with stakeholders such as Federal Transit Administration (FTA), Florida Dept. of Transportation (FDOT), Commission for Transportation Disadvantaged (CTD), and Emerald Coast Regional Council (ECRC). Mrs. Goetz has managed several federal grants including the \$10 million COVID-19 CARES funding, \$6 million American Rescue Plan Act (ARPA) funding, and other FDOT and FTA funding. Rodrigues A. Kimbrough Mass Transit/Executive Director Escambia County Area Transit Mr. Kimbrough has solidified a reputation as a leader and innovator in public transportation. A Pensacola native, Kimbrough has been on the leadership staff of ECAT since April 2020. ECAT provides fixed-route and paratransit services to

the largest transit ridership in Northwest Florida. Kimbrough is responsible for a \$15+ million budget which includes local, state, and federal funding. Prior to ECAT, Kimbrough's interest in multi-modal transportation reached Florida's 16 northwest counties as a Transportation Program manager for the Emerald Coast Regional Planning Council (ECRC). At ECRC, Kimbrough focused on reducing emissions and the travel of single occupancy vehicles in Florida. Kimbrough enhanced commuter services with the creation of RideOn Commuter Services, a fully funded grant Program of the Florida Department of Transportation. Kimbrough's professional certifications include Certified Six Sigma Black Belt (CSSB), Master Resiliency Trainer (MRT), and Project Manager Professional (PMP). Thaddeus J. Davenport Escambia County Board of County Commissioner's Deputy Director Escambia County Area Transit (ECAT) Mr. Davenport joined the ECAT leadership team August 2022. This year 2023 will mark 20 years of service within the public transportation industry for Mr. Davenport. From driving a school bus at the tender age of 18, to holding leadership positions in the industry ranging from Quality Assurance Manager, Operations Manager, Assistant General Manager, and General Manager. Mr. Davenport's professional assignments have given him the leadership opportunities to lead and manage various modes of transportation, including fixed route, paratransit, shared-ride, micro-transit, on-demand and streetcar. Mr. Davenport's ultimate goal is to positively impact access to healthcare, education and other quality of life aspirations for citizens of Escambia County and surrounding areas while expanding opportunities for economic advancement. In moments of crisis, Mr. Davenport has experience with sheltering residents as well as evacuations as the facility was a command center for these catastrophic events. Facilities Management Robert E. Hogan Facilities Management Director The Facilities Management Director serves as the senior administrator of the five divisions comprising the County-wide department: Construction and Technology, Maintenance, Real Estate, Custodial Services and Utilities. This responsibility ensures the uninterrupted and sustainable operations of County facilities, renewal and growth capital projects, and building operational logistics, in support the County governmental organization's mission, goals and objectives. He provides a familiarity with the operational and functional aspects of a variety of facility types from educational institutions, pharmaceutical, chemical, medical research, transportation and warehousing facilities, to ISO 9001/14000, Six Sigma, and cGMP driven production environments. This familiarity is joined with a diverse array of abilities which include 26+ years of management and construction experience, 22+ years of progressive facilities operations and logistics experience, and 20+ years of environmental, occupational health, safety and security training experience. Certifications: Facilities Management Professional, International Facilities Management Association, Educational Facilities Manager, Rutgers / NJ Department of Education, Educational Transportation Supervisor, Rutgers, (PEOSH) Indoor Air Quality, Certified Designated Person NJDHSS, Integrated Pest Management Coordinator NJDEP, Radon Measurement Technician George Bush Construction and Technology, Division Manager The Facilities Management Division Manager reports directly to the Director of Facilities Management. Our division administers the Design and Construction of all County Facilities. My experience includes over 30+ years of experience in the Construction Industry as Construction Manager and Estimator. Liz Bush Construction and Technology Division, Project Manager Liz serves as the Design and Construction Administration Team (DCAT) Construction Manager where she manages construction projects; prioritizes work; ensures staff are trained; ensures employees follow policies and procedures; all while maintaining a healthy and safe working environment. Her daily operational sequences include review contracts prior to execution; gather building information to be added to the database system; process monthly pay requests by verifying completed work; issue notifications for work complete/incomplete; review and process change order requests; coordinate with other departments to complete joint projects; plan and specification reviews. Certifications: FEMA- IS-100.c: An Introduction to the Incident Command System FEMA- IS-200 C.: Basic Incident Command System for Initial Response FEMA- IS-700.b: An Introduction to the National Incident Management System FEMA- IS-800.D: National Response Framework, an Introduction FDOT – Advanced Maintenance of Traffic Certification Danya Clapp Construction and Technology Division, Project Accountant Danya Clapp, Accounting Specialist, has been doing project cost accounting for 22 years as a member of the Facilities Management, Construction Administration Division. Project accounting experience ranges from \$10,000 flooring replacement jobs to the \$150 Million Phase 1 construction of the Escambia County Corrections Center. My duties also include the organization and submission of FEMA/Grant paperwork for federally funding projects, represent the department and the County by participating in a variety of meetings, training sessions, on committees, and other related events. Adam Thompson Utilities, Division Manager Responsible for analyzing and monitoring energy usage, developing energy conservation and energy efficiency measures, and recommending and implementing methods of cost containment; part of this includes the administration of the annual Strip Rate Contract

with Pensacola Energy He develops an annual budget for utilities totaling approximately \$6 million provided through the County's general fund. Adam develops and executes capital improvement projects focused on energy and cost savings and maintains database of all the County's utility accounts for current and historical data. Having a background in architecture, he has begun assisting the Design Construction Administration Team (DCAT) with publishing RFQs/RFPs, sitting on A/E selection committees, project development and plan reviews, and attending site visits and meetings. Additionally, Adam is a responder to the Emergency Operations Center (EOC) in the event of a natural disaster or emergency. Certifications: LEED Green Associate FEMA IS-100, IS-200, IS-700, and IS-800 Trane Tracer ES Robert Freeman Maintenance, Division Manager The Facilities Division Manager serves as the assistant administrator of three facilities supervisors, Blount Street facilities supervisor, Leonard Street Supervisor, and our North end county supervisor. This position oversees and includes 260+ county buildings and 45 county maintenance employees. This responsibility ensures the uninterrupted and sustainable operations of the county facilities, renewing growth capital projects and operational logistics, our mission and goal are to give the best professional support to all our building clients. He provides a familiarity with the operational and functional aspects of a variety of facility types from warehousing to 20+ years of sales experience, 25+ years of construction experience, and 30+ years of management experience. Kevin Pitts Maintenance, ECAT Site Lead The Maintenance Site Lead for the ECAT Complex is responsible for the management, coordination and assignment of maintenance and custodial activities required to provide uninterrupted operations of the public transportation depot and related facilities in support of the organization's mission, goals and objectives. The Site Lead develops, directs and implements work standards, policies, procedures, and strategic maintenance plans for the real assets of the transportation complex. Serves as liaison between the Facilities Management Department and the public transportation organization.

Describe any projects comparable to the one in this application that the applicant has administered in the last five (5) years.

Submit your response in the text box in 1,500 words or less.

Escambia County has completed a comparable project within the last 5 years by building a new Central Booking and Detention Center at a cost of \$135,972,925. FEMA did an audit and concluded that the County had established policies, procedures, and business practices to properly account for and expend FEMA Public Assistance grant funds awarded to replace the County's Central Booking and Detention Center. Therefore, it was determined that FEMA had reasonable assurance that the County would properly manage the estimated \$55.4 million in FEMA project funding awarded for replacement of the facility. In July of 2016 the U.S. Department of Homeland Security complete an Environmental Assessment for the replacement of the Central Booking and Detention Facility and all requirements were followed. All of the required permits were obtained and several pre-demolition, demolition, plumbing, mechanical, electrical, sewer, block and Tie, gas, windload, stormwater, framing, foundation, footing and a final site inspections were completed. Contracts were awarded to Whitesell-Green Cadell, Mott McDonald Consultants, DLR Group, and H2 Engineering to complete this project. All contractors were selected through a competitive bid process that followed both Escambia County's and FEMA's policies. In addition, we had three (3) of Escambia County's staff members assigned to monitor and oversee the project. All policies, procedures, and businesses practices were properly followed, and all required documentation was collected.

Have you participated in the CDBG Small Cities Program in the past 5 years?

Yes

No

Are you a CDBG entitlement community?

Yes

No

Is the management team fully formed?

Yes

No

Please provide a description of the procurement process the Applicant will follow to cultivate program and project management capacity.

Submit your response in the text box in 1,500 words or less.

The Department of Purchasing shall be responsible for developing and administering the procurement program for those departments in County government under the direct control of the County Administrator and the Board of County Commissioners while following Escambia County Ordinance, State of Florida Statutes and Federal guidelines. The procurement method and authorization authority vary based upon the amount of the purchase. Generally, all purchases for commodities, equipment, and services, when the estimated cost shall be equal to or exceed \$50,000.00 shall be purchased competitively through formal bidding process; purchases below \$50,000.00 shall be handled in the manners specified herein, which are designed to maximize competition and ensure the County is receiving a fair price while balancing against the need for an efficient use of staff resources. All purchases meeting/exceeding the \$50,000 threshold will be issued through a formal sealed solicitation process. The sealed solicitation types that the county most frequently uses are: Invitation to Bid (ITB) A clearly defined Scope of Services shall be sent from the requesting department and sent to the Procurement Department. The selection shall be based on the lowest, most responsive bid received. Invitation to Negotiate (ITN) The Invitation to Negotiate should be utilized when the scope of the project is not clearly defined, and the County has determined that negotiations may be necessary to receive the best value. The invitation shall invite vendor input on the scope, schedule, and process for initiating the project. This method of procurement is frequently used in areas experiencing constant change in the marketplace and the County wants the opportunity to obtain current up-to-date goods or services at the time of contracting. Request for Proposal (RFP) Requests for Proposals are used when the scope of work, specifications, or contractual terms and conditions cannot be well defined. Evaluation of a response is based on prior established criteria which involves more than price. A request for proposal includes, but is not limited to, applicable laws and rules, functional or general specifications, statement of work, proposal instructions, and evaluation criteria. The Department of Purchasing and Department Director shall decide, based on the specific services needed, if professional services are required. This decision can be made once it is determined that in-house resources are not available to adequately provide such services. Request for Qualifications (RFQ) or Request for Letters of Interest (RLI) A Request for Letters of Interest or Request for Qualifications is a written solicitation for sealed letters of interest or qualifications with the title, date and hour of public opening designated. This method is used where the specifications of required services are broad and specialized in nature. Evaluation of a response is based on prior established criteria which involves more than price. Grant Funding Used in Procurements Expenditures from funds other than general fund tax dollars may require special processing because of specific legal terms and conditions placed by the funding agency. Grants often have certain purchasing requirements that are different or additional to the county's purchasing manual and require special purchasing procedures. It is the responsibility of the using department to identify any special purchasing requirements or provisions, notify the Department of Purchasing of them, and to ensure that all requirements are followed. Emergency Procurements An emergency procurement is a procurement necessitated by a sudden unexpected turn of events (e.g., including but not limited to acts of God, riots, fires, floods, hurricanes, accidents, terrorism, or any circumstances or cause beyond the control of the agency in the normal conduct of its business) where the delay incident to competitive



control of the agency in the normal conduct of its business) where the delay incident to competitive procurement would be detrimental to the interest of the County. It may also be a condition that stops or seriously impairs the necessary function of County government. In the event of an emergency purchase that will require the immediate purchase, the Purchasing Director or their designee shall be empowered to procure commodities, equipment, or services without public bidding. All measures that are reasonably possible under the circumstances shall be taken to assure maximum cost benefit for the County. Single Source/Non-Competitive Negotiations Single Source purchasing of goods and services requires a written finding that only one qualified source is available, and also requires a written statement that a search for alternative source have been made; and a justification of why the only source is acceptable to fit the needs of the User Department. In accordance to Florida State Statute any Single/Sole Source purchase will be posted utilizing the Vendor's Electronic Bidding System for a minimum of two weeks or advertised in a newspaper of general circulation Cooperative/Piggyback Agreements Escambia County may also utilize Cooperative agreements and Piggyback agreements when in the best interest of the County. Agreements must be competitively bid through a reputable source meeting the requirements set forth by the County Purchasing Policy, Ordinance or State Statute. The request must be submitted with a copy of the agreement with terms and pricing included. In most cases departments will be asked to obtain other pricing to ensure the best value to the county.

In what aspects of the project, if any, do you plan to augment existing staff with contractors or vendors? If so, please list.

Submit your response in the text box in 1,500 words or less.

Design and Construction will be contracted out to the appropriate professionals in accordance with public works project statutes through a competitive bidding process. Operational staff will be Escambia County employees from County Administration, Escambia County Transit, Facilities and Engineering teams.

Does the applicant have a Citizen Complaint Policy, Acquisition and Relocation Policy, Housing Assistance Plan, Procurement Policy, and Prohibition on Use of Excessive Force Policy in place that meets HUD guidelines? (Select all that apply)

**Citizen Complaint Policy**

**Housing Assistance Plan**

**Prohibition of Use of Excessive Force Policy**

**Acquisition and Relocation Policy**

**Procurement Policy**

Select "Yes" or "No" for key factors achieved to support that the program or project is ready to proceed. If "Yes" is selected, you will be prompted to provide any supporting documentation with the file upload link for the pertaining question.

Is Land Acquisition required?

Yes

No

## Site Control

**Yes**

No

Please provide supporting documentation for Site Control.

ECAT Parcels.pdf

**8.5 MB**

application/pdf

## Zoning and Community Approval

**Yes**

No

Please provide supporting documentation for Zoning and Community Approval.

ZONING MAP\_New ECAT Location\_Heavy Commercial\_Light Industrial.pdf

**0.5 MB**

application/pdf

## Environmental Clearance

Yes

**No**

## Project Design Status

Completed

Conceptual

Conceptual

None

Have you procured and Contracted Members of Development and Construction Team?

Yes

No

Commitment of Matching Funds

Yes

No

Please provide supporting documentation for Commitment of Matching Funds.

Clarinda Lane map\_Land Match.pdf

**0.3 MB**

application/pdf

Upload the completed budget template into the following file link. Use the provided template attached:

[Budget Template](#)

Budget Template upload:

Escambia County ECAT Proposed Budget.xlsx.pdf

**0.1 MB**

application/pdf

Provide any quotes related to the program or project in the link below. It is recommended that a combined PDF format is used for single submission of multiple quotes

a combined PDF format is used for single submission of multiple quotes.

Drop files or click here to  
upload

Provide any bids related to the program or project in the link below. It is recommended that a combined PDF format is used for single submission of multiple quotes.

Drop files or click here to  
upload

Provide any schedules related to the program or project in the link below. It is recommended that a combined PDF format is used for single submission of multiple quotes.

Escambia County ECAT Proposed Construction Schedule.pdf

**0.3 MB**

application/pdf

Provide any estimates related to the program or project in the link below. It is recommended that a combined PDF format is used for single submission of multiple quotes.

Escambia County ECAT Estimated Cost.pdf

**0.3 MB**

application/pdf

Describe how the proposed project shall not duplicate benefits as specified in CDBG-DR

## Action Plan.

Submit your response in the text box in 1,500 words or less.

To prevent Duplication of Benefits, Escambia County will check that all sources (federal, state, local, and private) and amounts of disaster assistance received or reasonably anticipated to be received are documented with submission of an application for CDBG-DR funding. For the Relocation and Construction of an Energy Efficient Escambia County Area Transit Center, Emergency Shelter, and regional stormwater pond outside of a Special Flood Hazard Area project we have received no other funding. Escambia County has a well-documented Grants Management Handbook that details Grant Management, Roles and Responsibilities, Grant Identification, Application, and Tracking, Award Notification, Review, and Acceptance Procedures, Managing the Grant, Grant Subcontracting and Subrecipient Monitoring Procedures and other important Federal Guidelines and National Policy Guidance.

Please provide three (3) maps with an overlay that clearly shows each of the following criteria:

1. Project Location and/or Service Area
2. Low-and-Moderate-Income Service Area
3. Most Recent Flood Plain Map

***(All maps must clearly denote your project location(s))***

Upload 1. Project Location and/or Service Area map in the link below.

ECAT Project Location and Service Area.pdf

**5.2 MB**

application/pdf

Upload 2. Low-and-Moderate-Income Service Area map in the link below.

ECAT Low-and-Moderate Income Service Area.pdf

**2 MB**

application/pdf

Upload 3. Most Recent Flood Plain map in the link below.

Most Recent Flood Plain Map and Elevation.pdf

**2.6 MB**

application/pdf

Fill out the attached Work Plan Template for the project and upload in the following link:

[Work Plan Template](#)

Work Plan Template upload

ECAT Work Timetable Apr 2023 RH.pdf

**84.9 KB**

application/pdf

Use the following template to complete and upload the Organizational Chart for the proposed program or project, and upload to the file box:

[Organization Chart](#)

ECAT Organization\_Chart\_Application.pdf

**68.9 KB**

application/pdf

Upload either a Word document or PowerPoint document with up to ten (10) photos of the service area or any other relevant photos for the scoring team to review regarding the program or project.

3.8 MB

application/vnd.openxmlformats-officedocument.presentationml.presentation

Submit the project's public meeting notice, meeting minutes, meeting agenda, and any received public comments in the file box.

Escambia County Infrastructure Grant Citizen Participation\_Final.pdf

66 MB

application/pdf

As authorized Executive Officer, I certify that staff, contractors, vendors and community partners of our storm recovery initiative:

A. Will comply with all HUD and Florida requirements in the administration of the proposed CDBG-DR funded activities;

B. Will work in a cooperative manner to execute the Subrecipient Agreement that provides the pathway for successful CDBG-DR program(s) and/or project(s) and;

C. Certify that all information submitted in this Application is true and accurate.

  
× [clear](#)

**Are you ready to submit your application?**

(Selecting "Yes" will submit your application for review)

**Yes** No



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